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SUPREME COURT OF NEW JERSEY  
DOCKET NO. 42,170

RAYMOND ARTHUR ABBOTT, et al., )

|                        |   |                   |
|------------------------|---|-------------------|
| Plaintiffs,            | ) | Civil Action      |
| v.                     | ) | CERTIFICATION OF  |
| FRED G. BURKE, et al., | ) | KATHERINE ATTWOOD |
| Defendants.            | ) |                   |

I, Katherine Attwood, of full age, hereby certify that:

1. I am the Assistant Commissioner of the Division of Finance, Department of Education ("Department"). In this capacity I am responsible for the administration of the State aid system for schools in accordance with applicable statutes; the development and maintenance of fiscal policy for all public school districts, including the annual school budget process and defeated budget process, and development of accounting and reporting guidelines; the specific fiscal monitoring and budget review of at-risk district budgets; oversight of DOE intervention under the School

District Fiscal Accountability Act, N.J.S.A. 18A:7A-54 et seq.; the maintenance of systems to plan for, acquire, award and manage federal and state grant funds; and development of regulations and procedures for safe and efficient student transportation services.

2. I have been employed at the Department since October 1998. Most recently, I held the position of Director of the Office of Fiscal Policy and Planning. In that capacity, I was involved in the fiscal accountability initiatives in the Abbott districts, including the use of auditor recommendations to inform and enhance the Department's review of Abbott district budgets.

3. I hold a bachelors degree in Mathematical Economics from Brown University and a Masters in Governmental Administration from the University of Pennsylvania.

4. The School Funding Reform Act of 2008 (SFRA or Act) was developed to ensure that every child in New Jersey has an opportunity for an education based on academic standards that satisfy constitutional requirements regardless of where the child resides. The Act also recognizes that the previous funding formula has not been used to calculate state aid for public schools since 2001-2002 and therefore there was need for a formula to account for changes in enrollment and community wealth. Finally, the SFRA recognizes that there are high concentrations of students at-risk outside of Abbott districts and that appropriate supports need to be in place for those students.

5. Moreover, as recognized in the SFRA's legislative findings, the State's approach to funding Abbott districts in the past resulted in litigation and a "fragmented system of funding under which limited resources cannot be distributed equitably to all districts where at-risk pupils reside." L. 2007, c. 260, §2f.

6. There is broad consensus that the manner of funding schools in the years leading up to the SFRA resulted in the Abbott districts receiving the greatest proportion of state aid increases, in the face of extraordinarily difficult budget constraints at the State level. For example, while almost no non-Abbott districts saw an increase in aid in FY2003, aid to Abbott districts increased by more than \$200 million. See Total State Aid To Abbott Districts: FY1997 to FY2009, attached hereto at Exhibit A.

7. Since the Court's decision in Abbott v. Burke, 149 N.J. 145 (1997) ("Abbott IV") the State has directed billions of additional dollars to the Abbott districts. Exhibit A indicates the Total State Aid payments to each Abbott district from FY1997 to FY2007, and projected payments for the current fiscal year and FY2009. State aid to the Abbott districts at the start of this period was \$1.96 billion and by FY2006 had climbed to \$4.19 billion. Even with budgetary constraints in FY2007 and FY2008, State aid to these districts increased \$250 million in that period. With very few exceptions, State aid to each of the Abbott districts has dramatically increased every year since 1997.

- a. By FY2003, State aid to Abbott districts increased to \$3.45 billion, bringing the percentage increase in State aid over FY1997 in excess of 75%.
- b. By FY2005, Abbott districts received \$4.01 billion, which represents almost an 105% increase in aid over FY1997 awards.
- c. By FY2008, the Abbott districts received \$4.44 billion, a 126% increase in aid over FY1997

8. Parity Aid: FY1998 to FY2008, attached hereto as Exhibit B, indicates parity aid payments to each Abbott district since FY1998 -- the first year the State provided aid to ensure per pupil spending at an amount equal to the average per pupil spending in the I & J districts following the Court's decision in Abbott IV. The aid amounts reflected are actual awards with subsequent year adjustments for enrollment and I & J district spending. It is noted that parity aid and supplemental funding have been combined as education opportunity aid the annual Appropriations Act since FY2005. Parity aid to the Abbott districts in the first year of distribution was \$216 million and grew to \$819 million in FY2005. By FY2007, parity aid reached \$977 million and by FY2008 parity reached \$1.04 billion.

9. Supplemental Funding: FY2000 to FY2008, attached hereto as Exhibit C, sets forth supplemental funding payments to each Abbott District. This aid category was created following the

Court's decision in Abbott v. Burke, 153 N.J. 480 (1998) (Abbott v.). This category of aid has had the most dramatic increases over the last five years and is the primary contributor to the ever-increasing levels of State aid going to the Abbott districts.

- a. The total additional Abbott v. Burke Aid payments in FY2000 were \$81,921,010. In FY2002, the total additional Abbott v. Burke Aid payments were \$348,619,569, an increase of 325.6% in only two years.
- b. By FY2005, the total amount of supplemental funding payments in FY2005 was \$553 million, which represents an approximate 575% increase over five years.
- c. By FY2008, the total amount of supplemental funding awarded is \$676 million, which represents an approximate 726% increase over eight years.

10. Preschool Expansion Aid: FY2003 to FY2008, attached hereto as Exhibit D, indicates the Preschool Expansion Aid (PSEA) payments in FY2003 through FY2007 and projected to be paid in FY2008. This aid category was created in FY2003 and is specifically designed to fund increases in Abbott preschool quality and enrollment over the base year of 2001-2002. The Department anticipates awarding nearly \$260 million in this aid in FY2008. The funding amounts for FY2008 are subject to adjustment by the

Commissioner based on actual need.

11. In addition to State aid, Abbott districts also have the benefit of various types of federal aid. Looking solely at funds provided under Title I of the No Child Left Behind Act, Abbott districts received an average of \$540 per pupil in this federal aid in 2007. In total more than \$150 million in Title I funds were available in the Abbott districts in 2007 to support the needs of disadvantaged students. See Exhibit E, Federal Funding For Title I through the Improving America's Schools Act (1994) and No Child Left Behind (2001).

12. Dramatic increases in State aid have an obvious and direct correlation to increases in available per pupil revenues. As set forth in the Revenues Per Pupil comparative charts, attached hereto as Exhibit F, when districts' local school tax levy per pupil is combined with State revenues per pupil ("revenues per pupil"), the average Abbott per pupil revenue grew from \$9,559 in FY1998 to \$16,407 in FY2008 -- a per pupil amount well in excess of the FY2008 District Factor Group (DFG) I and J per pupil revenue average of \$13,703.

13. Comparing the average Abbott district per pupil revenue to the State average per pupil revenue (exclusive of Abbott districts) is also illuminating. See Exhibit F. As set forth in ¶12, *supra*, from FY1998 to FY2008, the average Abbott district per pupil revenue grew almost 72%. In contrast, over the same period,

the State average per pupil revenue grew only 5%.

14. In fact, for FY2008, 17 of the 25 highest spending K-12 districts in the State are Abbott districts. See Exhibit G, Fiscal Year 2008 Revenues Per Pupil, Highest Spending Districts (K-12 only).

15. Moreover, until FY2007, Abbott districts had not been required to raise their local school tax levies since FY1998. Collectively, their equalized school tax rates are substantially below the State average. As indicated in Exhibit H, Abbott Equalized School Tax Rates: Calendar Year 2006, 29 of the Abbott districts have an equalized school tax rate below the State average. As a group, the Abbott districts' average equalized school tax rate, 0.552, is 40% below the State average equalized school tax rate of 0.927.

16. In FY2007, Abbott districts were required to raise a school tax levy equal to that raised in FY2006 except that some districts were required to raise additional school tax levy such that the districts' total equalized tax levy was, at minimum, 110% of the State average total equalized tax rate unless such increase would result in an increase in the average household's tax liability of more than \$125 when using the 2005 tax data published by the Department of Community Affairs. Eight districts were impacted and were required to raise their tax levies for a total contribution of \$23 million.

17. Similarly, in FY2008, Abbott districts were required to increase their school tax levy such that the total equalized tax levy was, at minimum, 120% of the State average, unless such increase would result in an increase in the average household's tax liability of more than \$125 when using the 2006 tax data published by the Department of Community Affairs or would result in an increase that exceeded the cap on district tax levy increases (4%) imposed by L. 2007, c. 62. Fifteen districts were impacted and were required to raise their tax levies for a total contribution of \$15.5 million.

18. With the exception of the mandated increases described in ¶¶16 and 17 above, where the balance of the State has seen significant growth in their school tax levies per pupil, school tax levies per pupil in the Abbott districts have remained virtually flat. See Exhibit I, Abbott Districts Revenue vs. Levy. And see Exhibit F, Summary of Revenues Per Pupil Comparison.

19. The Department understands that SFRA represents a change for Abbott districts in terms of budget preparation and presentation of same to their communities as those districts are now required to develop budgets in the same manner as the rest of the State. All districts benefitted from meetings/training with the DOE to understand the SFRA impact along with the impact of implementing other recent laws, particularly the tax levy cap law and CORE reforms, on their budget and the budget development

process. The Department of Education held three meetings across the State in January (north, central and south) as well as participated in three regional New Jersey Association of School Business Officials-sponsors seminars in December, to discuss budget guidelines and protocol. This was in addition to the monthly meetings held by county office staff with their county districts to reemphasize the guidelines, answer questions and assist in budget development. These meetings/trainings help to ensure that all districts are provided consistent information and planning tools and allow for an open forum for questions and technical discussions. See Exhibit J, 2008-09 Budget Guidelines, Division of Finance, January 2008, Power Point Presentation. Many Abbott districts participated in those meetings. Additionally, a special meeting was scheduled for Abbott Business Administrators to address any specific question that they may have. That meeting took place on February 6, 2008. Most Abbott districts sent representatives.

20. One aspect of budget planning that was given particular attention in those meetings was the waiver process. Pursuant to L. 2007, c. 62, there is a 4% cap on local tax levies for school purposes plus automatic adjustments for enrollment increases, for health care cost increases and for a reduction in State aid (which was not applicable for FY2009 as all districts received at least a 2% increase in State aid under SFRA). However a district may request approval from the Commissioner for a waiver of its tax levy

growth limitation by the allowable amount in order to address extraordinary costs.

21. Extraordinary costs are specific expenditures that 1) are beyond what is customary and usual; 2) are beyond the control of the district, *i.e.*, increases in the required PERS payment or increases in a sending district's tuition; 3) are necessary to achieve a thorough and efficient education as determined by the Commissioner; and (4) where the expenditures either were not included in the original budget of the pre-budget year or were increased by more than four percent of the amount included in the original budget of the pre-budget year. The burden is on the districts to make the requisite showing that the waiver is necessary. When considering the district's application, the Department will require the district to certify whether it is meeting specific efficiency standards in the district's business practices, *i.e.*, operates the food service program on a self sufficient basis, overtime spending less than 10% of salaries by function, average class sizes for regular education exceeding 15 or more per class. The Department will also review the entire budget to identify any underbudgeted revenue or overbudgeted expenditures based on past and current spending patterns. In addition, the Department will identify any programs and services considered not necessary for a thorough and efficient education, *i.e.*, courtesy busing, adult education, summer enrichment programs, that can be

either reduced or moved out of the base budget into a separate question.

22. Statewide, a total of \$8.429 billion in State aid for Preschool to Grade 12 will be provided under SFRA through a combination of equalized and categorical aids. See Exhibit K, School Funding Reform Act - 2008-2009, Percent Aid and Enrollment, Abbott and Non-Abbott Districts.

23. The budgets generated under the SFRA will result in the Abbott districts continuing to spend at a very high level. See Exhibit L, School State Aid Comparison of 2007-2008 with 2008-2009. Total state aid to the Abbott districts under SFRA in 2008-2009 is \$4.65 billion, which represents an increase of \$200 million over 2007-2008. Viewed from a different perspective, of the \$8.429 billion in total state aid, 55% will be for the Abbott districts. These numbers are significant given that Abbott districts only enroll 23% of students statewide. See Exhibit K.

24. Assuming that Abbott districts do not increase tax levies beyond compliance with the required minimum tax levy, Abbott districts will have available an average of \$17,151 in revenues per pupil for the 2008-2009 school year. See Exhibit F. By way of comparison, assuming the I and J districts raise their tax levies for 2008-2009 by 4% (consistent with the local levy growth limitation of L. 2007, c. 62), they will spend an average of \$14,117 per pupil.

25. Additionally, the SFRA has adopted the Department's proposal for fiscal resources for at-risk, limited English proficient (LEP) and combination at-risk/LEP students as set forth in a Formula for Success. These fiscal resources significantly exceed the costed-out education resources that are known as the enhanced Professional Judgement Panel (PJP)- model. See Formula for Success at 38. With such fiscal resources built into the Adequacy Budget, there can be no question that the Abbott districts have significant resources with which to serve their at-risk population. See Exhibit M, Additional Resources Charts.

I hereby certify that the statements made by me are true. I am aware that if any of the foregoing statements are willfully false, I am subject to punishment.

Katherine Attwood  
Katherine Attwood

Dated: March 11, 2008

**EXHIBIT A**



**EXHIBIT B**

**Parity Aid: FY 1998 to FY 2008\***

| District           | FY 1998     | FY 1999     | FY 2000     | FY 2001     | FY 2002     | FY 2003     | FY 2004     | FY 2005     | FY 2006     | FY 2007     | FY 2008       |
|--------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|---------------|
| Asbury Park City   | 2,337,483   | 3,558,968   | 3,153,992   | 4,227,140   | 432,849     | 1,732,652   | 3,544,184   | 6,355,773   | 3,166,873   | 1,330,080   | 0             |
| Bridgeton City     | 4,855,934   | 3,863,770   | 4,425,730   | 6,831,399   | 6,347,987   | 8,102,857   | 11,722,128  | 13,821,436  | 16,317,550  | 19,536,164  | 22,443,737    |
| Burlington City    | 1,326,854   | 1,047,930   | 830,981     | 431,314     | 630,143     | 1,286,585   | 2,127,477   | 3,198,598   | 3,741,710   | 5,171,764   | 4,985,280     |
| Camden City        | 20,035,112  | 16,608,133  | 21,316,146  | 20,903,135  | 26,635,520  | 28,618,058  | 37,173,374  | 44,353,316  | 46,667,440  | 55,583,744  | 53,830,553    |
| City Of Orange Typ | 7,287,455   | 6,735,689   | 3,379,044   | 7,479,960   | 8,073,282   | 8,315,878   | 9,626,570   | 12,775,298  | 14,714,305  | 16,919,237  | 18,310,875    |
| East Orange        | 9,280,899   | 13,190,477  | 10,317,813  | 13,983,950  | 13,585,649  | 19,870,380  | 25,057,394  | 26,662,852  | 26,470,056  | 26,911,560  |               |
| Elizabeth City     | 19,004,720  | 23,442,450  | 23,665,050  | 32,173,295  | 31,560,047  | 42,086,675  | 52,555,242  | 59,478,804  | 63,386,714  | 75,736,870  | 83,182,190    |
| Garfield City      | 4,651,323   | 3,836,475   | 3,211,494   | 3,055,435   | 5,565,399   | 8,128,675   | 10,900,781  | 13,141,255  | 14,335,980  | 17,243,166  | 18,510,598    |
| Gloucester City    | 2,204,667   | 1,517,000   | 3,981,438   | 3,473,390   | 5,211,330   | 5,746,328   | 6,275,358   | 7,158,664   | 8,159,022   | 8,531,244   | 9,668,756     |
| Harrison Town      | 890,952     | 1,108,930   | 1,481,781   | 2,505,500   | 3,682,796   | 4,822,987   | 5,958,866   | 6,584,166   | 6,136,463   | 7,406,112   | 7,568,972     |
| Hoboken City       | 0           | 0           | 0           | 0           | 0           | 0           | 0           | 0           | 0           | 0           | 0             |
| Irvington Township | 2,382,107   | 7,179,920   | 7,929,743   | 10,043,913  | 11,007,588  | 15,420,983  | 19,392,029  | 22,050,792  | 19,857,922  | 22,348,024  | 23,479,440    |
| Jersey City        | 26,755,812  | 31,382,546  | 33,752,825  | 48,259,750  | 54,958,863  | 71,671,845  | 86,131,890  | 95,006,898  | 103,795,692 | 108,366,923 | 110,789,315   |
| Kearnsburg Boro    | 423,132     | 1,643,346   | 1,537,729   | 2,543,335   | 1,728,324   | 2,730,427   | 3,397,421   | 4,141,003   | 3,331,280   | 3,961,266   | 6,231,474     |
| Long Branch City   | 858,381     | 1,671,468   | 878,590     | 3,679,119   | 2,916,663   | 3,311,557   | 3,839,699   | 5,330,925   | 4,581,694   | 2,427,583   | 2,523,411     |
| Millville City     | 4,368,476   | 2,957,658   | 7,324,416   | 1,0,531,055 | 13,037,610  | 15,394,380  | 17,090,029  | 18,985,623  | 22,957,086  | 27,175,298  | 27,494,401    |
| Neptune Twp        | 0           | 0           | 373,039     | 1,098,707   | 5,524,321   | 7,120,489   | 7,208,850   | 8,844,192   | 8,411,936   | 9,921,364   | 11,165,756    |
| New Brunswick City | 0           | 874,860     | 0           | 1,785,483   | 277,218     | 6,586,388   | 14,080,898  | 20,517,852  | 24,560,084  | 29,534,580  | 29,873,652    |
| Newark City        | 18,965,894  | 26,984,157  | 29,274,906  | 46,125,700  | 56,982,142  | 73,366,572  | 107,475,420 | 123,244,240 | 147,734,907 | 158,001,233 | 168,918,579   |
| Pasaic City        | 8,006,583   | 11,154,582  | 11,854,015  | 17,085,305  | 17,906,204  | 25,275,030  | 33,417,058  | 39,935,123  | 43,542,236  | 50,121,110  | 55,721,512    |
| Paterson City      | 27,304,119  | 25,104,686  | 27,857,958  | 34,689,150  | 36,316,143  | 56,807,582  | 73,818,919  | 86,727,454  | 86,087,375  | 93,792,118  | 101,885,088   |
| Pemberton Twp      | 5,011,461   | 4,202,176   | 5,338,926   | 5,289,920   | 9,093,301   | 10,554,301  | 12,890,258  | 13,226,153  | 13,468,169  | 13,657,907  | 11,837,956    |
| Perth Amboy City   | 10,987,394  | 10,559,773  | 9,559,040   | 14,377,257  | 11,554,555  | 15,267,038  | 19,388,538  | 23,455,601  | 27,166,289  | 32,079,957  | 35,124,195    |
| Philipsburg Town   | 2,658,803   | 2,289,613   | 2,559,304   | 4,404,400   | 6,235,020   | 6,601,133   | 8,821,246   | 9,226,004   | 10,447,313  | 12,477,329  | 12,592,461    |
| Plainfield City    | 0           | 0           | 3,109,889   | 7,158,655   | 11,951,797  | 16,813,566  | 19,946,743  | 22,944,645  | 23,493,738  | 26,011,454  | 27,657,689    |
| Pleasantville City | 3,798,350   | 3,854,358   | 3,986,788   | 4,201,359   | 3,154,345   | 5,370,761   | 7,892,250   | 9,369,234   | 8,621,226   | 11,129,796  | 15,291,938    |
| Salem City         | N/A         | 3,318,334   | 3,607,439   | 4,194,733   | 4,244,544     |
| Trenton City       | 9,725,141   | 15,350,516  | 16,181,945  | 21,901,797  | 20,058,168  | 19,782,445  | 28,688,835  | 36,846,628  | 34,414,976  | 39,643,044  | 43,358,715    |
| Union City         | 7,793,632   | 9,432,346   | 9,802,654   | 15,053,005  | 13,404,027  | 15,651,122  | 24,239,332  | 28,846,290  | 30,435,532  | 33,102,033  | 35,366,016    |
| Vineland City      | 9,354,057   | 11,277,561  | 13,471,913  | 18,033,768  | 18,427,409  | 21,699,172  | 27,119,500  | 32,538,537  | 36,075,940  | 40,749,801  | 44,354,525    |
| West New York Town | 5,438,162   | 2,716,365   | 6,487,329   | 7,749,017   | 9,911,160   | 14,272,640  | 18,114,401  | 20,728,692  | 21,629,225  | 25,088,415  | 26,443,924    |
| Total              | 216,210,039 | 243,515,681 | 269,234,478 | 371,026,411 | 404,169,845 | 532,538,517 | 697,716,651 | 818,794,387 | 877,166,162 | 977,309,660 | 1,039,798,422 |

\* All amounts are based on actual I&J districts' spending and actual enrollment.

**EXHIBIT C**

### Supplemental Funding: FY 2000 to FY 2008\*

| District           | FY 2000    | FY 2001     | FY 2002     | FY 2003     | FY 2004     | FY 2005      | FY 2006     | FY 2007     | FY 2008     |
|--------------------|------------|-------------|-------------|-------------|-------------|--------------|-------------|-------------|-------------|
| Asbury Park City   | 3,924,000  | 6,960,245   | 8,999,600   | 9,215,314   | 11,167,896  | 12,626,378   | 17,450,801  | 18,705,623  | 21,466,726  |
| Bridgeton City     | 0          | 0           | 0           | 0           | 0           | 2,852,878    | 3,595,460   | 2,320,017   | 1,987,658   |
| Burlington City    | 0          | 0           | 2,007,867   | 2,007,873   | 1,655,721   | 2,007,860    | 3,008,304   | 2,795,944   | 3,866,164   |
| Camden City        | 809,500    | 20,584,882  | 16,551,128  | 30,926,304  | 6,389,768   | 24,210,093   | 27,056,598  | 30,140,295  | 50,849,107  |
| City Of Orange Two | 0          | 0           | 3,122,089   | 315,182     | 0           | 6,891,607    | 5,755,117   | 3,550,185   | 3,885,120   |
| East Orange        | 0          | 4,999,392   | 10,278,846  | 10,480,082  | 19,653,743  | 32,868,773   | 36,857,014  | 37,610,920  | 53,264,685  |
| Elizabeth City     | 0          | 0           | 17,348,860  | 0           | 7,284,225   | 20,356,052   | 29,174,239  | 26,387,274  | 29,455,350  |
| Garfield City      | 0          | 0           | 0           | 2,509,952   | 735,548     | 0            | 1,616,313   | 856,811     | 1,102,138   |
| Gloucester City    | 0          | 1,252,601   | 3,159,218   | 3,947,160   | 5,654,488   | 8,536,736    | 7,536,378   | 7,164,156   | 7,491,364   |
| Harrison Town      | 0          | 0           | 0           | 0           | 0           | 0            | 0           | 427,703     | 191,131     |
| Hoboken City       | 0          | 0           | 28,260      | 0           | 0           | 0            | 0           | 0           | 999,221     |
| Irvington Township | 0          | 1,488,617   | 0           | 610,647     | 0           | 7,760,700    | 17,442,899  | 15,089,490  | 0           |
| Jersey City        | 0          | 10,695,507  | 49,986,854  | 34,545,499  | 37,049,889  | 77,412,166   | 78,575,195  | 72,082,151  | 78,521,224  |
| Keansburg Borough  | 1,088,703  | 2,514,971   | 5,831,089   | 5,079,355   | 3,548,946   | 6,988,557    | 8,733,613   | 8,103,627   | 6,529,545   |
| Long Branch City   | 710,000    | 1,210,881   | 6,865,671   | 8,528,948   | 9,233,769   | 9,885,829    | 12,049,824  | 13,215,005  | 13,154,246  |
| Millville City     | 0          | 0           | 4,487,518   | 2,503,325   | 0           | 8,845,867    | 4,854,404   | 1,731,066   | 5,275,431   |
| Neptune Twp        | 0          | 0           | 1,598,884   | 5,151,438   | 5,756,684   | 7,074,297    | 12,266,425  | 9,234,503   | 7,885,859   |
| New Brunswick City | 4,997,101  | 8,518,868   | 17,235,645  | 21,223,794  | 4,404,293   | 17,443,835   | 17,498,790  | 11,060,594  | 15,223,401  |
| Newark City        | 53,599,972 | 67,208,904  | 105,000,000 | 114,517,064 | 112,168,801 | 171,704,747  | 158,774,175 | 146,156,356 | 153,773,017 |
| Passaic City       | 3,164,198  | 6,259,622   | 13,472,824  | 3,939,050   | 4,241,853   | 11,260,451   | 12,872,498  | 8,818,967   | 15,292,314  |
| Paterson City      | 0          | 0           | 18,426,615  | 8,759,747   | 17,554,873  | 40,302,812   | 67,175,461  | 59,470,718  | 62,403,247  |
| Pemberton Twp      | 0          | 1,197,678   | 8,798,815   | 9,324,798   | 9,461,094   | 16,505,947   | 18,955,426  | 21,666,338  | 25,463,448  |
| Perth Amboy City   | 0          | 0           | 0           | 0           | 0           | 0            | -33,188     | 1,819,775   | 1,202,532   |
| Phillipsburg Town  | 2,812,393  | 4,901,303   | 5,359,712   | 4,052,179   | 1,526,824   | 8,835,203    | 8,674,708   | 7,531,175   | 8,256,065   |
| Plainfield City    | 0          | 5,269,585   | 9,481,599   | 6,355,292   | 7,040,392   | 5,934,982    | 13,627,048  | 11,109,332  | 12,268,786  |
| Pleasantville City | 0          | 3,844,668   | 953,987     | 1,822,127   | 12,311,078  | 12,500,770   | 19,214,005  | 16,715,435  | 14,410,445  |
| Salem City         | 0          | 0           | 0           | 0           | 0           | 0            | 1,715,845   | 1,128,545   | 2,569,915   |
| Trenton City       | 10,775,143 | 21,846,921  | 26,770,702  | 27,966,123  | 24,274,542  | 23,837,409   | 37,691,326  | 33,985,179  | 36,851,336  |
| Union City         | 0          | 0           | 0           | 0           | 0           | 0            | -39,388     | 0           | 1,023,748   |
| Vineland City      | 0          | 8,193,331   | 12,792,616  | 4,811,204   | 8,091,285   | 13,091,188   | 15,568,476  | 18,228,045  | 18,815,363  |
| West New York Town | 0          | 0           | 63,000      | 0           | 0           | 3,323,983    | 6,549,105   | 3,230,915   | 3,558,741   |
| Total              | 81,921,010 | 178,947,976 | 348,610,569 | 318,572,436 | 309,203,692 | \$53,058,720 | 844,864,377 | 590,078,572 | 676,412,861 |

\* All amounts listed represent the difference between Education, Opportunity Aid and Adjusted Parity Aid.

**EXHIBIT D**

## Preschool Expansion Aid \*

| District           | FY 2003     | FY 2004     | FY 2005     | FY 2006     | FY 2007     | FY 2008     |
|--------------------|-------------|-------------|-------------|-------------|-------------|-------------|
| Asbury Park City   | 3,159,862   | 3,183,618   | 2,123,495   | 2,058,294   | 2,905,584   | 3,886,109   |
| Bridgeton City     | 0           | 2,469,029   | 4,190,648   | 4,161,963   | 4,819,437   | 5,687,074   |
| Burlington City    | 205,553     | 752,114     | 629,016     | 788,242     | 842,768     | 1,172,742   |
| Camden City        | 2,871,370   | 6,553,624   | 5,803,377   | 4,962,938   | 4,947,305   | 6,212,632   |
| City Of Orange Twp | 2,508,965   | 2,998,658   | 2,881,662   | 2,927,817   | 4,002,212   | 4,493,302   |
| East Orange        | 2,055,575   | 3,256,690   | 3,413,621   | 3,092,700   | 4,061,359   | 4,743,382   |
| Elizabeth City     | 4,781,654   | 5,789,154   | 10,864,771  | 14,023,873  | 17,581,773  | 23,091,959  |
| Garfield City      | 1,248,530   | 1,845,252   | 1,166,048   | 2,426,467   | 2,905,294   | 3,236,016   |
| Gloucester City    | 0           | 0           | 0           | 0           | 23,243      | 0           |
| Harrison Town      | 1,589,359   | 1,908,513   | 2,579,065   | 2,967,802   | 3,331,440   | 3,146,569   |
| Hoboken City       | 811,511     | 2,170,933   | 2,768,819   | 2,489,548   | 2,710,080   | 2,750,194   |
| Irvington Township | 8,753,154   | 7,261,147   | 8,297,256   | 8,342,493   | 9,083,320   | 8,705,024   |
| Jersey City        | 10,482,036  | 11,059,723  | 14,525,975  | 16,617,710  | 17,655,862  | 20,061,242  |
| Keansburg Boro     | 0           | 0           | 0           | 0           | 0           | 0           |
| Long Branch City   | 1,428,028   | 917,176     | 1,633,986   | 2,435,893   | 2,849,270   | 3,115,767   |
| Millville City     | 0           | 1,365,576   | 2,405,560   | 2,636,854   | 2,780,876   | 3,572,671   |
| Neptune Twp        | 0           | 0           | 0           | 0           | 0           | 0           |
| New Brunswick City | 4,982,068   | 4,847,333   | 7,636,856   | 7,476,187   | 7,489,236   | 8,574,393   |
| Newark City        | 26,020,909  | 34,503,188  | 42,364,235  | 49,697,794  | 49,475,523  | 51,917,140  |
| Passaic City       | 1,304,807   | 9,142,371   | 11,254,641  | 11,790,500  | 13,797,725  | 14,543,425  |
| Paterson City      | 15,896,166  | 15,561,306  | 17,201,445  | 19,861,356  | 20,893,235  | 25,211,362  |
| Pemberton Twp      | 1,119,189   | 1,632,967   | 1,814,180   | 2,102,238   | 2,283,674   | 2,651,325   |
| Perth Amboy City   | 0           | 3,302,546   | 2,354,243   | 5,503,512   | 7,542,870   | 8,340,779   |
| Phillipsburg Town  | 1,027,217   | 963,771     | 1,200,954   | 1,162,298   | 1,261,097   | 1,734,141   |
| Plainfield City    | 4,642,917   | 4,688,825   | 6,373,914   | 6,210,136   | 7,404,850   | 8,036,498   |
| Pleasantville City | 353,433     | 893,058     | 1,679,310   | 1,344,253   | 1,856,644   | 2,818,088   |
| Salem City**       | N/A         | N/A         | N/A         | 0           | 88,467      | 33,366      |
| Trenton City       | 8,566,780   | 8,964,764   | 11,717,882  | 14,353,525  | 13,696,190  | 15,148,675  |
| Union City         | 1,149,931   | 5,889,800   | 7,069,822   | 7,274,787   | 8,599,146   | 10,689,650  |
| Vineland City      | 3,631,680   | 4,312,837   | 5,185,140   | 4,985,925   | 6,697,424   | 8,259,068   |
| West New York Town | 4,539,801   | 4,162,572   | 5,168,169   | 6,473,316   | 6,983,154   | 7,745,547   |
| Total              | 113,130,495 | 150,396,545 | 184,384,089 | 208,168,421 | 228,569,058 | 259,578,140 |

\* These numbers reflect final payments with the exception of 2008

\*\* Due to the recent designation of Salem City as an Abbott district, the 2004-2005 school year is considered the "base year" for the district for purposes of calculating PSEA.

**EXHIBIT E**

Federal Funding for Title I through the Improving America's Schools Act (1994) and No Child Left Behind (2001)

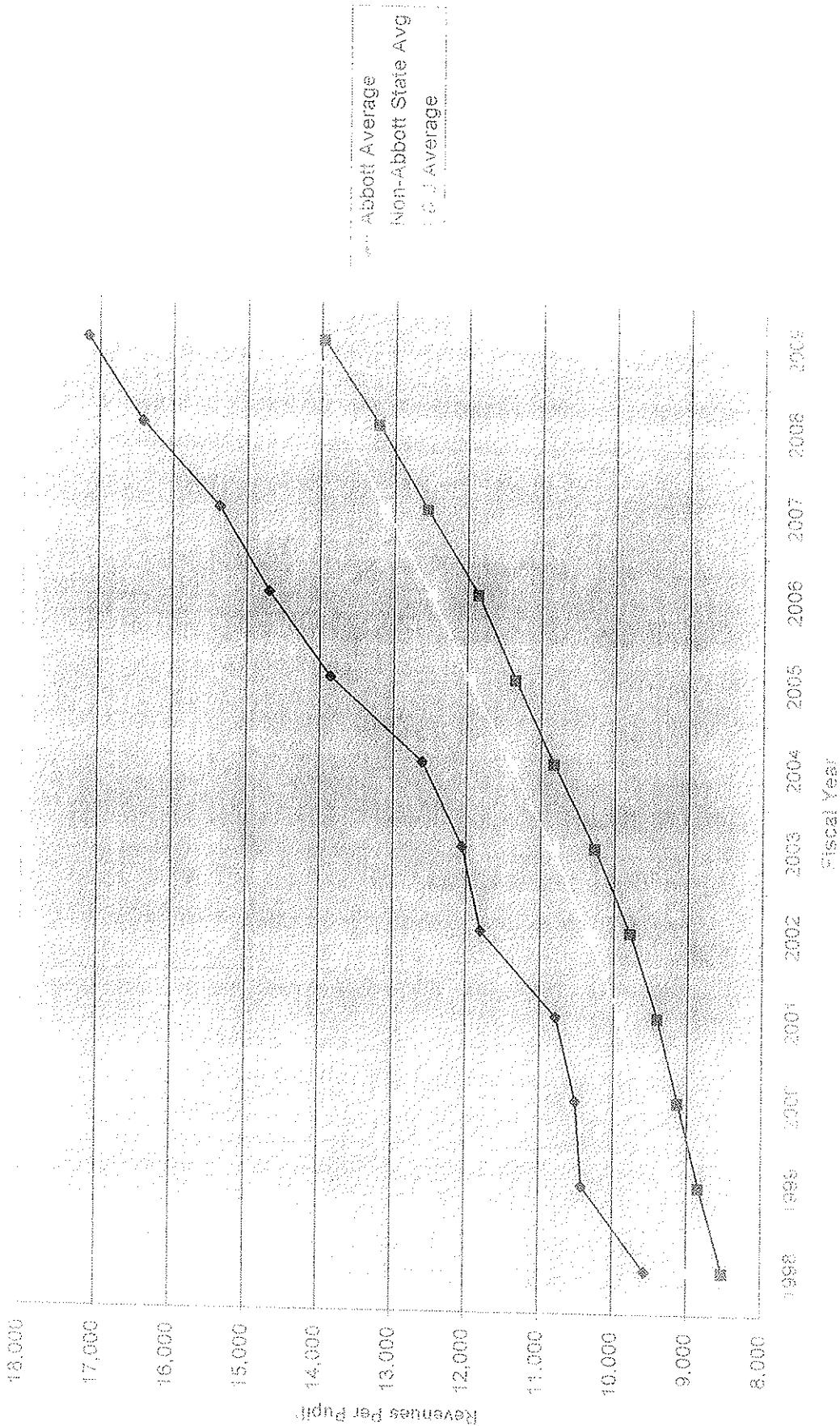
|                         | Total Title I funding by District* |            |             |             |             |             |             |             |             |             |
|-------------------------|------------------------------------|------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
|                         | 1998                               | 1999       | 2000        | 2001        | 2002        | 2003        | 2004        | 2005        | 2006        | 2007        |
| Asbury Park City        | 1,474,993                          | 1,455,554  | 1,642,230   | 1,720,420   | 1,786,282   | 2,830,884   | 3,491,236   | 3,844,435   | 2,537,702   | 3,292,133   |
| Bridgeton City          | 1,575,069                          | 1,648,588  | 1,388,868   | 1,908,204   | 2,609,973   | 3,311,715   | 3,561,604   | 2,763,751   | 3,427,275   | 2,104,092   |
| Burlington City         | 209,792                            | 257,040    | 271,894     | 434,379     | 388,535     | 393,395     | 451,444     | 408,246     | 460,271     | 442,407     |
| Camden City             | 9,057,628                          | 9,615,359  | 10,684,325  | 11,490,485  | 13,288,368  | 14,780,907  | 16,212,929  | 14,968,672  | 16,393,098  | 13,306,471  |
| East Orange             | 3,741,437                          | 4,163,970  | 3,541,835   | 4,154,447   | 3,787,145   | 4,470,214   | 4,806,954   | 4,559,774   | 5,688,825   | 4,942,718   |
| Elizabeth City          | 5,138,313                          | 5,281,801  | 4,975,403   | 4,824,740   | 3,945,664   | 8,991,813   | 8,410,317   | 3,543,131   | 8,955,968   | 9,119,751   |
| Garfield City           | 736,140                            | 934,036    | 764,432     | 964,756     | 878,857     | 869,976     | 852,137     | 715,391     | 741,255     | 724,402     |
| Gloucester City         | 464,021                            | 469,933    | 478,960     | 440,600     | 620,883     | 800,240     | 920,056     | 721,590     | 729,304     | 678,579     |
| Harrison Town           | 245,642                            | 227,766    | 349,120     | 202,949     | 575,281     | 544,831     | 898,935     | 849,736     | 620,051     | 774,360     |
| Hoboken City            | 1,871,143                          | 1,769,409  | 1,684,544   | 1,888,058   | 1,789,117   | 2,029,172   | 1,909,064   | 1,748,702   | 1,963,190   | 1,910,968   |
| Ivington Township       | 1,771,795                          | 1,620,982  | 3,752,421   | 2,542,618   | 3,233,734   | 2,858,641   | 2,220,575   | 2,150,969   | 2,952,642   | 2,851,384   |
| Jersey City             | 11,405,330                         | 11,800,702 | 11,345,221  | 12,398,082  | 13,341,374  | 15,856,305  | 16,665,806  | 16,429,380  | 18,484,998  | 18,140,771  |
| Kearnsburg Borough      | 453,771                            | 497,811    | 608,807     | 593,659     | 885,563     | 964,383     | 1,005,365   | 1,028,501   | 1,198,755   | 1,050,545   |
| Long Branch City        | 1,284,580                          | 1,599,400  | 1,457,817   | 1,581,373   | 1,738,001   | 2,295,082   | 2,566,001   | 2,184,647   | 2,112,602   | 1,674,379   |
| Millville City          | 654,600                            | 704,661    | 694,185     | 712,848     | 877,245     | 963,714     | 1,340,390   | 1,519,843   | 1,574,177   | 1,631,186   |
| Neptune Township        | 746,026                            | 855,132    | 742,119     | 857,214     | 817,412     | 790,030     | 1,065,347   | 1,035,610   | 1,017,004   | 969,334     |
| New Brunswick City      | 1,421,354                          | 1,605,131  | 2,110,520   | 1,640,472   | 1,943,006   | 2,457,325   | 2,293,515   | 2,694,803   | 2,023,499   | 2,402,574   |
| Newark City             | 23,089,001                         | 22,763,701 | 22,706,448  | 22,369,715  | 9,913,812   | 31,186,428  | 27,766,409  | 32,686,915  | 34,564,999  | 34,645,960  |
| City Of Orange Township | 1,591,844                          | 1,819,097  | 1,404,555   | 2,077,778   | 1,786,198   | 1,963,971   | 1,857,868   | 2,124,858   | 1,956,070   | 1,834,227   |
| Passaic City            | 3,076,225                          | 3,910,142  | 3,306,562   | 3,442,091   | 3,570,437   | 4,766,082   | 7,783,491   | 5,287,740   | 5,403,168   | 5,441,439   |
| Paterson City           | 8,023,135                          | 8,401,447  | 8,617,849   | 9,846,850   | 9,985,312   | 13,565,457  | 13,157,740  | 13,541,844  | 14,047,890  | 15,892,773  |
| Pemberton Township      | 687,079                            | 706,957    | 714,646     | 760,234     | 1,156,731   | 1,462,739   | 1,180,866   | 1,199,135   | 1,158,890   | 1,061,711   |
| Perth Amboy City        | 2,238,138                          | 2,199,665  | 2,741,646   | 3,129,743   | 2,480,750   | 3,757,472   | 3,678,877   | 4,523,414   | 4,441,072   | 4,190,001   |
| Philipsburg Town        | 394,276                            | 409,966    | 488,109     | 621,550     | 957,863     | 1,050,864   | 921,888     | 1,136,758   | 1,172,310   | 1,146,395   |
| Plainfield City         | 1,345,283                          | 1,933,646  | 1,267,699   | 1,825,264   | 1,770,239   | 2,386,170   | 2,535,767   | 2,789,306   | 3,504,486   | 4,065,183   |
| Pleasantville City      | 706,634                            | 736,139    | 872,579     | 1,468,017   | 1,884,159   | 1,767,797   | 1,738,050   | 1,503,585   | 2,629,394   | 1,830,070   |
| Salem City              | 583,405                            | 715,782    | 712,723     | 707,567     | 954,755     | 1,115,710   | 1,411,858   | 1,530,406   | 1,448,837   | 1,106,751   |
| Trenton City            | 4,726,162                          | 3,550,291  | 4,919,759   | 4,223,606   | 5,307,053   | 6,422,338   | 6,828,333   | 6,726,639   | 7,148,979   | 6,000,000   |
| Union City              | 3,067,984                          | 3,015,863  | 3,337,887   | 3,210,452   | 3,574,051   | 4,031,430   | 3,931,827   | 3,568,705   | 4,728,591   | 4,409,328   |
| Vineland City           | 1,496,647                          | 1,895,313  | 1,710,130   | 1,787,878   | 2,117,660   | 2,204,905   | 2,987,822   | 2,547,847   | 2,920,455   | 2,223,079   |
| West New York Town      | 1,593,286                          | 1,588,427  | 1,686,315   | 1,732,124   | 2,155,805   | 2,058,801   | 2,223,253   | 2,676,876   | 2,688,195   |             |
| Total Title I           | 94,890,747                         | 98,193,731 | 100,937,774 | 105,510,344 | 102,697,584 | 143,045,995 | 146,552,272 | 147,255,166 | 158,682,433 | 152,555,166 |
| Average Per Pupil       | 342                                | 350        | 366         | 368         | 355         | 489         | 499         | 507         | 554         | 540         |

\* Title I is a school-level allocation based on school characteristics. The numbers are shown here aggregated at the district level.

\*\* Title I revenues are divided by the district's resident enrollment less 0.5 of the half-day K enrollment

**EXHIBIT F**

## Revenues per pupil Comparison



\* Enrollment is the resident enrollment less 0.5 of the half-day Kindergarten enrollment; enrolments for FY 2008 are projected based on ASSA submissions as of Feb 16, 2008.

### Summary of Revenues Per Pupil Comparisons\*

|                                     | 1998     | 1999      | 2000      | 2001      | 2002      | 2003      | 2004      | 2005      | 2006      | 2007**    | 2008      | 2009      |
|-------------------------------------|----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| <b>Abbott Average</b>               |          |           |           |           |           |           |           |           |           |           |           |           |
| Revenue Per Pupil***                | \$ 9,559 | \$ 10,419 | \$ 10,510 | \$ 10,781 | \$ 11,800 | \$ 12,052 | \$ 12,603 | \$ 13,353 | \$ 14,682 | \$ 15,371 | \$ 16,407 | \$ 17,151 |
| Levy Per Pupil                      | \$ 1,983 | \$ 1,972  | \$ 1,952  | \$ 1,939  | \$ 1,949  | \$ 1,951  | \$ 1,985  | \$ 2,037  | \$ 2,185  | \$ 2,284  | \$ 2,337  |           |
| Rev Increase from 1998              | +9.0%    | +9.8%     | +12.8%    | +23.4%    | +26.1%    | +31.3%    | +44.9%    | +53.7%    | +60.8%    | +71.8%    | +79.4%    |           |
| Levy Increase from 1998             | +0.8%    | +0.3%     | +1.8%     | +2.5%     | +2.0%     | +1.8%     | +0.2%     | +0.3%     | +0.6%     | +1.4%     | +1.7%     |           |
| Annual Change in Avg Levy Per Pupil | +0.8%    | +0.0%     | +1.0%     | +0.7%     | +0.5%     | +0.4%     | +0.4%     | +0.3%     | +0.3%     | +0.3%     | +0.3%     |           |
| <b>Non-Abbott State Average</b>     |          |           |           |           |           |           |           |           |           |           |           |           |
| Revenue Per Pupil***                | \$ 3,524 | \$ 3,642  | \$ 3,127  | \$ 3,401  | \$ 9,774  | \$ 10,266 | \$ 10,818 | \$ 11,345 | \$ 11,867 | \$ 12,545 | \$ 13,209 | \$ 13,956 |
| Levy Per Pupil                      | \$ 6,446 | \$ 6,632  | \$ 6,808  | \$ 7,031  | \$ 7,371  | \$ 7,813  | \$ 8,343  | \$ 8,815  | \$ 9,323  | \$ 9,954  | \$ 10,426 | \$ 10,819 |
| Rev Increase from 1998              | +3.7%    | +7.1%     | +10.3%    | +14.7%    | +20.4%    | +26.9%    | +33.1%    | +38.0%    | +47.2%    | +55.0%    | +63.7%    |           |
| Levy Increase from 1998             | +2.9%    | +5.8%     | +8.1%     | +4.3%     | +21.2%    | +29.4%    | +36.7%    | +46.9%    | +54.4%    | +61.7%    | +67.8%    |           |
| Annual Change in Avg Levy Per Pupil | +2.9%    | +2.7%     | +3.3%     | +4.8%     | +6.0%     | +6.8%     | +5.7%     | +5.8%     | +6.8%     | +4.7%     | +3.8%     |           |
| <b>I &amp; J Average</b>            |          |           |           |           |           |           |           |           |           |           |           |           |
| Revenue Per Pupil***                | \$ 9,626 | \$ 9,214  | \$ 9,460  | \$ 9,809  | \$ 10,329 | \$ 10,831 | \$ 11,394 | \$ 11,963 | \$ 12,427 | \$ 13,703 | \$ 14,117 |           |
| Levy Per Pupil                      | \$ 3,174 | \$ 3,337  | \$ 3,573  | \$ 3,833  | \$ 3,331  | \$ 9,812  | \$ 10,396 | \$ 10,892 | \$ 11,418 | \$ 12,588 | \$ 12,929 |           |
| Rev Increase from 1998              | +2.1%    | +4.8%     | +9.8%     | +14.4%    | +20.0%    | +26.2%    | +32.5%    | +38.5%    | +45.4%    | +51.8%    | +56.5%    |           |
| Levy Increase from 1998             | +2.0%    | +4.9%     | +9.3%     | +14.2%    | +20.1%    | +27.2%    | +33.2%    | +39.7%    | +47.6%    | +54.0%    | +58.3%    |           |
| Annual Change in Avg Levy Per Pupil | +2.0%    | +2.8%     | +4.2%     | +4.5%     | +3.2%     | +5.6%     | +4.9%     | +5.7%     | +6.8%     | +5.7%     | +4.3%     | +2.7%     |

\* Excludes county vocational districts, ESCOs, OSSDs and non-operating districts. Enrollments for CY 2009 are projected based on January submissions as of February 19th.

\*\* 07-08 Revenues based on projected payments as of December 2007 updated for the 3/30/08 agreement on Camden's 2007-08 budget.

\*\*\* Revenue per pupil is the sum of the local levy and total aid (except transportation, preschool & debt service) less transfers to operating funds divided by resident enrollment reduced by 1/2 of the half-day kindergarten student count.

**EXHIBIT C**

| Fiscal Year 2008 Revenues Per Pupil    |                    |
|--|--------------------|
| Highest Spending Districts (K-12 only) |                    |
| District                               | Revenues Per Pupil |
| Asbury Park City                       | 23,308             |
| Wildwood City                          | 19,548             |
| Pemberton Twp                          | 19,480             |
| Hoboken City                           | 19,427             |
| East Orange                            | 18,740             |
| Englewood City                         | 18,465             |
| Teaneyck Twp                           | 18,139             |
| Ocean City                             | 18,082             |
| Morris School District                 | 17,888             |
| Newark City                            | 17,535             |
| Princeton Regional                     | 17,501             |
| Atlantic City                          | 17,403             |
| Camden City                            | 17,235             |
| Kearnsburg Boro                        | 17,222             |
| Gloucester City                        | 17,202             |
| West Orange Town                       | 17,116             |
| Trenton City                           | 17,072             |
| Irvington Township                     | 16,987             |
| Long Branch City                       | 16,805             |
| Pleasantville City                     | 16,783             |
| Paterson City                          | 16,501             |
| Burlington City                        | 16,498             |
| Phillipsburg Town                      | 16,421             |
| Salem City                             | 16,407             |
| New Brunswick City                     | 16,309             |

**EXHIBIT H**

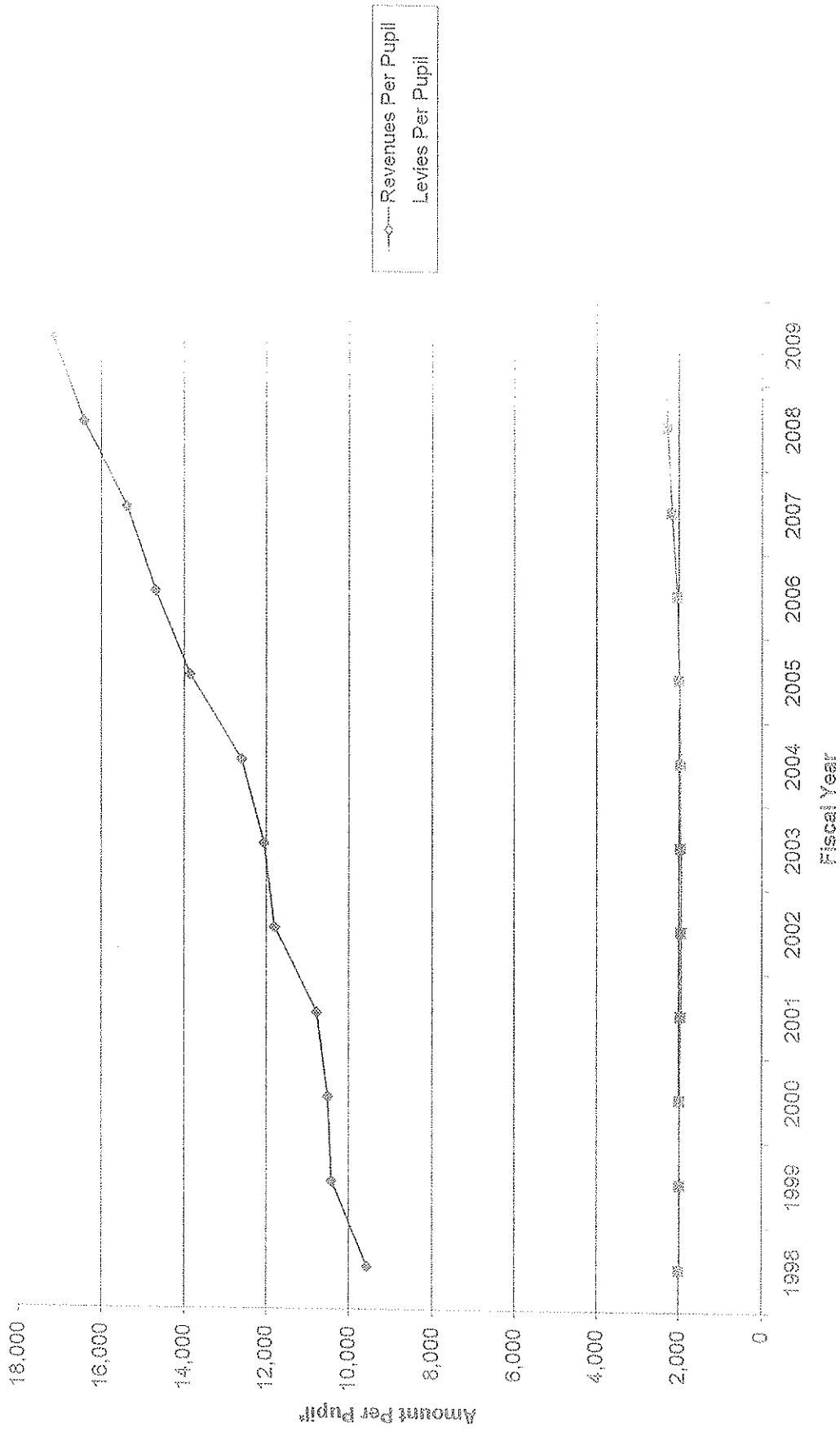
**ABBOTT EQUALIZED SCHOOL TAX RATES: CALENDAR YEAR 2006**

| District              | Equalized School Tax Rates | Percent Above/Below State Average |
|-----------------------|----------------------------|-----------------------------------|
| Asbury Park City      | 0.426                      | -54.00%                           |
| Bridgeton City        | 0.691                      | -25.50%                           |
| Burlington City       | 1.109                      | 19.60%                            |
| Camden City           | 0.625                      | -32.60%                           |
| City of Orange Twp    | 0.543                      | -41.40%                           |
| East Orange City      | 0.696                      | -24.90%                           |
| Elizabeth City        | 0.448                      | -51.70%                           |
| Garfield City         | 0.802                      | -13.50%                           |
| Gloucester City       | 0.644                      | -30.50%                           |
| Harrison Town         | 0.692                      | -25.40%                           |
| Hoboken City          | 0.420                      | -54.70%                           |
| Irvington Town        | 0.718                      | -22.50%                           |
| Jersey City           | 0.421                      | -54.60%                           |
| Keansburg Borough     | 0.599                      | -35.40%                           |
| Long Branch City      | 0.601                      | -35.20%                           |
| Millville City        | 0.573                      | -38.20%                           |
| Neptune Twp           | 0.768                      | -17.20%                           |
| New Brunswick City    | 0.809                      | -12.70%                           |
| Newark City           | 0.558                      | -39.80%                           |
| Passaic City          | 0.434                      | -53.20%                           |
| Paterson City         | 0.505                      | -45.50%                           |
| Pemberton Twp         | 0.729                      | -21.40%                           |
| Perth Amboy City      | 0.523                      | -43.60%                           |
| Phillipsburg Town     | 0.630                      | -32.00%                           |
| Plainfield City       | 0.571                      | -38.40%                           |
| Pleasantville City    | 0.703                      | -24.20%                           |
| Salem City            | 1.196                      | 29.00%                            |
| Trenton City          | 0.833                      | -10.10%                           |
| Union City            | 0.467                      | -49.60%                           |
| Vineland City         | 0.568                      | -38.70%                           |
| West New York Town    | 0.549                      | -40.80%                           |
| <b>ABBOTT AVERAGE</b> | <b>0.552</b>               | <b>-40.50%</b>                    |
| <b>STATE AVERAGE</b>  | <b>0.927</b>               |                                   |

SOURCE: DEPARTMENT OF COMMUNITY AFFAIRS

**EXHIBIT I**

### Abbott Districts Revenue vs. Levy

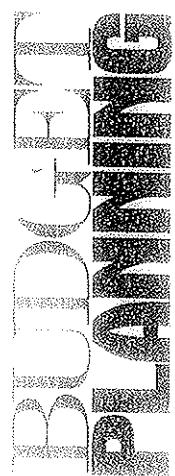


\* Enrollment is the resident enrollment less 0.5 of the half-day Kindergarten enrollment; enrollments for FY 2009 are projected based on ASSA submissions as of Feb 19, 2008.

**EXHIBIT J**

# 2008-09 Budget Guidelines

Division of  
Finance  
January 2008



# 2008-09 Update

- Budget Calendar
- Key Changes for FY08 School Budget Submission and Approval
  - Chapter 62 – Tax Levy Waiver Requests
  - Chapter 53 – User Friendly Budgets
  - Chapter 260 – “School Funding Reform Act of 2008” or SFRAct
- Chapter 63 – Executive County Sup Budget Approval
- Budget Software Download

# 2008-09 Budget Calendar

|   |   |   |   |   |
|---|---|---|---|---|
| <input type="checkbox"/> <u>February 15</u> - Preliminary Budget Submission to<br>Support Waiver Requests | <input type="checkbox"/> <u>March 6</u> - Final Budget Submission | <input type="checkbox"/> <u>March 9 to March 27</u> - Public Hearings | <input type="checkbox"/> <u>March 29</u> - Deadline to Submit Public Question | <input type="checkbox"/> <u>April 6</u> - School Election |
|---|---|---|---|---|

# TAX LEVY WAIVER REQUESTS

- New for 08-09 is ability for districts to submit a "tax levy cap waiver" to exceed the allowable tax levy growth for "extraordinary costs".
  - Extraordinary cost" for a Waiver is defined as:
    - Costs beyond customary and usual in the operation of a public school, beyond the control of the district, necessary to achieve T&E as determined by the Commissioner, and the expenditure was not included in the original budget of the pre-budget year or increased by more than 4% of the amount included in the original budget of the pre-budget year.

# Tax Waiver Requests

- There are specific "extraordinary costs" waiver requests allowed in the law which include:
- Increases in tuition in excess of 4%;
  - Capital outlay increases in excess of 4%;
  - Increases in operating revenue in current budget year;
  - Increases in personnel funding resulting from increases in hazardous pay in excess of 4%;
  - Increases in specialized costs over \$40k/pupil in excess of 4%;
  - Increases in tuition in excess of 4%;
  - Incremental increases in costs for opening a new school in the budget year; and
  - Not meeting the CCCS performance standards.

## Tax Exemption Waiver Requests

- Waivers are **NOT** automatic
- Executive County Superintendent will review and approve Waivers as part of budget approval and may make budgetary reallocations up to the total amount of the waiver requests.
- Reallocations will include non-T & E items & areas for efficiency reductions
- Accounts approved for waivers restricted during the year
- Transfers out of restricted accounts during budget year require Executive County Superintendent approval.
- Waivers are not to be reserved for specific categories.**
- Waivers are not to be approved by the Executive County Superintendent.**

# Software – Waiver Requests

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- Software includes the complete calculation of the maximum permitted tax levy – no separate excel worksheets
- Tax "Levy Cap Calculation"
- Software includes new SFRA calculations and data entry screens for extraordinary cost waiver requests
- Software also includes the required amount of state aid to offset the allowable levy increase if no districts impacted

# Software - Cap Calculation

## TAX LEVY CAP SAMPLE REPORT

Line A

RELOADED BASE TAX LEVY CALCULATION

Line B  
Line C

DOE WILL PROVIDE CALC ON SEPARATE FORM  
AUTOMATIC ADJUSTMENT - REDUCTION IN STATE  
FORMULA AID - N/A for 2008-09  
AUTOMATIC ADJUSTMENT - INCREASE IN HEALTH  
CARE COSTS - still waiting on increase from Pensions

Line D

ADJUSTMENT IN LEVY FROM STATE 2.49%

Line E-N

RELOADED INTO CALCULATION

Lines E-N

INDIVIDUAL WAVER REQUESTS

Line O

MAXIMUM TAX LEVY = SUM OF A THRU N, Less D<sup>3</sup>

# STRA Required Tax Levy Offset

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## The State Aid Increase if Over Adequate.

- Impacts 10 districts
- Districts Spending above adequacy and their occupants share must use the increase in state aid over 2.89% to offset levy increase
- District may still apply for waiver or use separate proposal to increase levy
- In sum, every district subject to provision will receive funding increase in waivers and separate proposals. In addition, these districts can grow budget increase in aid up to 2.89%.

## “Other” Waiver Requests

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- Software also includes “Other Waiver Requests”
  - It department foresees very few, if any.
- Circumstances of extraordinary costs that meet the definition and are not one of the aforementioned costs
- Costs to fund contracts that exceed 4% would not be considered an extraordinary cost eligible for a waiver
- Costs to maintain class size would not be considered an extraordinary cost as the automatic adjustment is available to address class size concerns

# Waiver Submission Requirements

Preliminary Budget and Supporting Documents due

February 15, 2008 to the executive county side

- Includes completed waiver requests and additional documentation unique to request that will provide "clear and convincing" evidence that the district qualifies for the waiver(s) and that the amount of expenditure is reasonable

Completed efficiency questionnaire, trend analysis and comparative analysis to the adequacy budget.

Support of encumbered funds and available balances through the end of the fiscal year

Latest Board Secretary Report

# Waiver Submission Requirements

- Efficiency Standards Questionnaire and Trend Analysis Worksheet
- Handout

Word document/Excel Spreadsheet to be posted on web

There is NOT an absolute amount of "no" answers that will disqualify a district from receiving a waiver

- Comparative Analysis of Resources and Costs to Adequacy Model
- Handout

Resource model posted on website as Appendix E to funding

Formula Report "All Children, All Communities"

## Executive County Superintendent Reallocations

In considering waiver request the Executive County Superintendent, in consultation with the Division of Finance, must review the entire budget for potential necessary reallocations up to the total amount of the waiver request.

The executive County Superintendent will consider the following reallocations:

Reallocations from proposed deposits to reserves.

Reallocations from existing reserves specific to budgeted appropriations where sufficient balances exist;

- Reallocations based on comparison of district per pupil spending to the median spending for indicators in the latest comparative spending guide for the districts applicable operating type and enrollment range, e.g.
- Administrative cost per pupil > state median cost per pupil
  - Operation and maintenance cost per pupil > state median cost per pupil
  - Ratio of students to administrators < state average
- Reallocations based on review of trend analysis worksheet
- Reallocations based on comparison of district resources and cost factors to the adequacy budget

Reallocations for programs and services not required for T&E, including, but not limited to, courtesy busing, adult education, summer enrichment programs (not remedial), and community programs (not offset by fees/tuition).

Reallocations if district does not meet following efficiency standards (review of efficiency standards questionnaire):

- Average class size for regular education > 5 students per class
- Custodians =< one per 20,000 sq feet
- Transportation vehicle utilization > state average (+/- 0%)
- Vacant positions budgeted at step one
- Use of teacher aids only for mandated/contractual positions
- Self-Sufficient food service operations
- Overtime less than 10% of actual salaries of function

## General Efficiency Practices for Waiver Approvals

Executive County Superintendent may disapprove a waiver if not meeting "standard business practices" including but not limited to submission of a board secretary's report that:

- Is more than two months old
- Not prepared consistent with CAAp
- Reflects line-items with deficit balances or a fund deficit
- Reflects unapproved or inappropriate line item account transfers
- Does not balance to Treasurer's Report
- Indicates surplus at year end that exceeds estimate amount in budget submitted by more than waiver request

## 2. User-friendly Budget

### Chapter Law 53 requires:

- Districts to post the "User-friendly" plain language budget forms on its internet site following public hearing and before election; and
- Districts and departments to post the "User-friendly" financial budget forms following election and review of defeated budgets

## Using Financial Budgets

- Software will generate most of the user-friendly budget in FTMV form following data entry on new SD5, SD21, and SD22 of requisite information
  - SD5 - financial Revenues and appropriations
  - SD21 - Shared service agreements
  - SD22 - Requisite tax levy rate disclosure
- User-friendly budget also includes a condensed version of the recapitulation of balances and verbiage changes for certain funds and functions
- Requisite Administrator contract and benefit information will be collected via a separate department issued excel worksheet

Employee Contractual Info

The Commissioner of Education shall receive a budget to submit annually with the budget of the State (either by Feb 5 or March 6), the following items as supporting documentation in regard to the Superintendent of Schools, the assistant administrator and any employee with an annual salary that exceeds \$75,000 who is not a member of a bargaining unit.

The Commissioner of Education shall receive a budget to submit annually with the budget of the State (either by Feb 5 or March 6), the following items as supporting documentation in regard to the superintendent of schools, the school business

superintendent of schools, the assistant administrator and any employee with an annual salary that exceeds \$75,000 who is not a member of a bargaining unit.

The Commissioner of Education shall receive a budget to submit annually with the budget of the State (either by Feb 5 or March 6), the following items as supporting documentation in regard to the assistant administrator and any employee with an annual salary that exceeds \$75,000 who is not a member of a bargaining unit.

The Commissioner of Education shall receive a budget to submit annually with the budget of the State (either by Feb 5 or March 6), the following items as supporting documentation in regard to the assistant administrator and any employee with an annual salary that exceeds \$75,000 who is not a member of a bargaining unit.

## Employee Contractual Info

Employee Contractual Info

### 3. School Funding Reform Act of 2008, or SERA

- New K-12 State Aid Categories
- Expansion of Preschool
- Estimated Tuition Calculations
- Minimum Tax Rate Calculation
- Report on District Status Above or Below Adequacy
- Changes in Extraordinary Aid

## SERA Aid Categories - K-12

- Increase of \$530 million in 08-09
- Consolidates 26 existing aid categories into:
  - Equilization Aid (wealth based)
  - Special Education Categorical Aid
  - Security Categorical Aid
  - Extraordinary Special Education Categorical Aid
  - Transportation Categorical Aid
  - Debt Service Aid
  - Misappropriation aid, educational adequacy aid, tuition remissions, etc.

# SERA - Expansion of Preschool

- Expand educational opportunities for all low-income children in NJ within six years
- Districts will be required to offer full-day preschool to:
  - All 3 & 4 year olds in districts with DFG "A" or "B" or DFG "CD" with an at-risk concentration of at least 40%
  - All at-risk 3 & 4 year olds
  - All 3 & 4 year olds eligible for free and/or reduced lunch
- 09-10 First Year of Implementation

Start up funds

In-district = \$11,506; Provider = \$12,934; Head Start = \$7,146

## SETRA - Expansion of Preschool

2008-09 Planning Year

All districts with at-risk children will be required to submit five year plans based on regulations issued by Commissioner

ECDPA districts will continue to receive ECDPA aid = .08 ELL  
07-08 ECDPA preschool/pupil \* 2.89% \* # of preschool kids

Adequate preschool aid = approved 08-09 preschool budgets

ECDPA and ELL districts will be approved as part of district budget approval (no separate 08-09 plan required)

SD#3 renamed to preschool program aid

(Pending April 60-80 agenda on) regrade ELL budget to preschool or renamed SD#3

## SERA – Visc

### Estimated Tuition Calculation

Five-year phase out of old on-roll revenues backed out of calculation  
(bilingual aid, educational opportunity aid and discretionary education  
opportunity aid)

### Minimum Tax Rate Calculation

Lower of prior year levy or local fair share at adequacy  
Districts eligible for "educational adequacy aid" (EAA) must raise  
levy 4% or 6% (if not municipality overburdened)

### Report On District Status Above Or Below Adequacy<sup>14</sup>

Comparison of 08-09 adequacy budget to 08-09 equalization aid and  
proposed tax levy

# SERA - VIMSC

## Changes in Extraordinary Aid for 08-09

### Reimbursement

Preloaded amount for extraordinary aid is the projected amount for 08-09 reimbursement (paid in 08-09) based on 08-09 applications (paid in 06-07) @ 75%

reimbursement over \$40,000 (in district) and over 55,000 out-of-district placements

District option to budget projected 08-09 extraordinary aid amounts

08-09 preloaded amount will be finalized with the application in January 2009

## SERA - VISC

The extraordinary aid reimbursement for 07-

08 which you are currently completing has not changed.

- Threshold \$40,000.
- Districts will be notified in March of 2008 and record revenue in 07-08 budget package (July 08).
- Amount downloaded in the software is the projected 08-09 reimbursement. NO the 07-08 reimbursement

# STRA - Visc

- In March 2009, final 08-09 extraordinary aid notices will be issued
- Note, the STRA changed thresholds for 08-09 reimbursements (changes are not incorporated into projections):
  - \$46,000 for public in-district @ 95% reimbursement of instruction and support costs
  - \$40,000 for public separate placements (ESC etc.) @ 85%
  - reimbursement of instruction and support costs
- \$53,000 for private separate placements @ 85% reimbursement of tuition amount
- Districts capped at 10% or 20% state aid will receive any extraordinary aid increase over projected. If final extraordinary aid is less than projected, other aids will be increased to maintain 100% state aid increase
- Districts capped at 2% will see adjustment aid changed (up or down)

## 4. Other Changes

### Separate Proposals (p.209)

- Separate Proposals (p.209)
  - 60% required approval
  - No appeal to municipality for restoration
  - Review of Shared Services Agreements
  - Administrative limits still applicable (p. 124)
  - Admin costs = \$1,785, Central = \$1,663, South = \$1,658
  - SD 4a calculates maximum
  - D 4b approval request form to exceed DPC for specific items

## Other (cont.)

### Districts Required to Complete School Based Budgets

- School based budget submission still required
- Position control roster submission still required
- Executive County Superintendent Review of Budgets
  - Excess non-instructional expenses (line item reallocations/reductions possible)
  - Promotion of cooperative purchasing
  - Maximization of shared services

# SOFTWARE DOWNLOAD

- Software and guidelines available at:  
[www.k12.wa.us/OSPI/Software/SoftwareDownload.aspx](http://www.k12.wa.us/OSPI/Software/SoftwareDownload.aspx)
  - All functions available except for edits and edit related functions (edits will be issued next week)
  - Notification will be issued through county office when updates are available
  - State aid from 12/12 printouts preloaded
- Projected extraordinary aid is included (optional budgeting)  
Choices aid, debt service aid, preschool aid not included  
Any assignments to ASSA or other data changes not included

# Questions



**EXHIBIT K**

*School Funding Reform Act - 2008-2009*

**Percent Aid and Enrollment  
Abbott and Non-Abbott Districts**

| District   | PreK - 12     |      |             |      |  |
|------------|---------------|------|-------------|------|--|
|            | Aid           |      | Enrollment  |      |  |
|            | \$            | %    | #           | %    |  |
| Abbott     | 4,646,718,739 | 55%  | 317,254.5   | 23%  |  |
| Non-Abbott | 3,782,612,318 | 45%  | 1,090,921   | 77%  |  |
| Total      | 8,429,331,057 | 100% | 1,408,175.5 | 100% |  |

*School Funding Reform Act - 2008-2009*  
**Percent Aid and Enrollment**  
**Abbott and Non-Abbott Districts**

| District   | K-12          |      |             |      | Preschool   |      |            |      |
|------------|---------------|------|-------------|------|-------------|------|------------|------|
|            | Aid           |      | Enrollment  |      | Aid         |      | Enrollment |      |
|            | \$            | %    | #           | %    | \$          | %    | #          | %    |
| Abbott     | 4,116,885,285 | 52%  | 274,908.5   | 20%  | 529,833,464 | 93%  | 42,346     | 85%  |
| Non-Abbott | 3,742,364,391 | 48%  | 1,083,421   | 80%  | 40,247,927  | 7%   | 7,500      | 15%  |
| Total      | 7,859,249,676 | 100% | 1,358,329.5 | 100% | 570,081,381 | 100% | 49,846     | 100% |

**EXHIBIT E**

## SCHOOL STATE AID COMPARISON OF 2007-08 WITH 2008-09

| DISTRICT                | STATE AID<br>2007-08* | EDUCATION     |           | TRANS-     |            | SPECIAL     |            | ADULT       |            | PRESCHOOL   |            | EXTRA-        |             | TOTAL      |     |           |     |
|-------------------------|-----------------------|---------------|-----------|------------|------------|-------------|------------|-------------|------------|-------------|------------|---------------|-------------|------------|-----|-----------|-----|
|                         |                       | EQUALIZED     |           | ADEQUACY   |            | CHOICE      |            | PORTATION   |            | EDUCATION   |            | SECURITY      |             | ADJUSTMENT |     | EDUCATION |     |
|                         |                       | AID           | AID       | AID        | AID        | CAT.        | AID        | AID         | AID        | AID         | AID        | AID           | AID         | AID        | AID | AID       | AID |
| Ashbury Park City       | 63,490,802            | 28,374,441    | 0         | 0          | 390,892    | 1,362,715   | 902,988    | 25,601,780  | 95,976     | 8,328,343   | 34,790     | 66,141,925    | 2,651,123   | 4,2        |     |           |     |
| Bridgeton City          | 67,316,785            | 56,377,199    | 142,000   | 0          | 522,558    | 2,088,308   | 1,571,013  | 0           | 136,394    | 9,051,733   | 0          | 69,891,195    | 2,514,410   | 3,3        |     |           |     |
| Burlington City         | 18,782,735            | 12,751,768    | 0         | 0          | 211,653    | 777,157     | 350,169    | 2,863,041   | 0          | 2,357,535   | 26,757     | 19,338,080    | 555,345     | 3,0        |     |           |     |
| Camden City             | 286,979,351           | 213,524,719   | 0         | 0          | 3,815,950  | 7,782,101   | 5,679,623  | 48,197,568  | 189,720    | 23,151,488  | 287,728    | 302,628,897   | 15,619,546  | 5,5        |     |           |     |
| City of Orange Township | 87,667,381            | 57,354,158    | 664,000   | 0          | 364,147    | 2,570,743   | 1,688,315  | 0           | 0          | 8,353,554   | 432,340    | 71,427,257    | 3,759,876   | 5,6        |     |           |     |
| East Orange City        | 191,561,763           | 129,454,370   | 0         | 0          | 1,030,893  | 5,556,769   | 3,747,489  | 39,727,733  | 0          | 17,147,573  | 761,527    | 197,526,154   | 5,964,391   | 3,1        |     |           |     |
| Elizabeth City          | 302,140,644           | 236,401,748   | 4,019,000 | 0          | 1,783,256  | 10,697,669  | 7,256,263  | 8,980,439   | 0          | 44,825,156  | 1,151,029  | 315,094,562   | 12,953,918  | 4,3        |     |           |     |
| Garfield City           | 44,360,432            | 42,348,679    | 0         | 0          | 527,706    | 2,401,677   | 1,325,291  | 0           | 0          | 6,351,083   | 170,763    | 53,125,199    | 8,764,767   | 19,8       |     |           |     |
| Gloucester City         | 32,319,355            | 19,425,801    | 0         | 0          | 163,153    | 9,947,830   | 532,352    | 9,349,125   | 118,854    | 2,970,480   | 23,885     | 33,551,480    | 1,232,125   | 3,8        |     |           |     |
| Harrison Town           | 20,875,803            | 17,409,260    | 0         | 0          | 124,687    | 963,891     | 638,274    | 0           | 0          | 4,675,376   | 23,341     | 23,834,829    | 2,959,026   | 14,2       |     |           |     |
| Hoboken City            | 12,528,227            | 0             | 79,450    | 184,801    | 1,191,276  | 768,105     | 6,591,009  | 0           | 5,803,259  | 68,012      | 14,686,012 | 2,157,785     | 17,2        |            |     |           |     |
| Irvington Town          | 125,923,649           | 85,154,280    | 0         | 0          | 1,492,319  | 4,044,829   | 2,596,617  | 19,856,299  | 727,632    | 17,922,771  | 649,589    | 132,444,336   | 6,520,687   | 5,2        |     |           |     |
| Jersey City             | 457,728,700           | 277,591,645   | 0         | 0          | 1,890,998  | 16,385,592  | 10,706,270 | 111,159,233 | 0          | 54,452,436  | 785,679    | 472,971,853   | 15,243,153  | 3,3        |     |           |     |
| Kearnsburg Borough      | 30,776,224            | 20,783,076    | 0         | 0          | 235,238    | 981,741     | 612,704    | 6,139,663   | 0          | 3,157,150   | 125,608    | 32,035,180    | 1,258,906   | 4,1        |     |           |     |
| Long Branch City        | 47,150,319            | 25,934,075    | 0         | 0          | 612,844    | 2,212,037   | 1,372,387  | 10,493,465  | 37,944     | 7,687,704   | 110,435    | 48,430,891    | 1,280,512   | 2,7        |     |           |     |
| Millville City          | 74,507,128            | 46,337,466    | 0         | 0          | 1,256,985  | 2,473,220   | 1,375,552  | 14,493,370  | 0          | 8,847,291   | 15,531     | 76,943,445    | 2,436,317   | 3,3        |     |           |     |
| Neptune Township        | 37,349,476            | 22,814,978    | 0         | 0          | 1,290,643  | 2,183,274   | 1,008,976  | 5,334,919   | 50,220     | 5,866,059   | 364,239    | 38,913,308    | 1,563,832   | 4,2        |     |           |     |
| New Brunswick City      | 103,617,974           | 92,125,814    | 0         | 0          | 979,437    | 3,947,121   | 2,814,528  | 0           | 397,296    | 15,542,627  | 40,849     | 116,6,207,672 | 12,589,698  | 12,2       |     |           |     |
| Newark City             | 767,088,292           | 571,889,796   | 0         | 0          | 4,969,042  | 24,894,653  | 15,741,827 | 87,585,989  | 214,272    | 80,926,689  | 2,027,468  | 785,249,776   | 21,181,484  | 2,6        |     |           |     |
| Passaic City            | 190,890,956           | 157,674,885   | 3,343,000 | 0          | 1,836,230  | 6,189,479   | 4,784,334  | 1,124,803   | 0          | 24,073,863  | 625,667    | 199,652,07    | 8,761,115   | 4,6        |     |           |     |
| Paterson City           | 424,983,376           | 317,511,140   | 0         | 0          | 2,886,325  | 13,122,932  | 9,616,794  | 45,969,202  | 1,155,060  | 45,994,485  | 1,328,889  | 437,584,827   | 12,601,457  | 3,0        |     |           |     |
| Pemberton Township      | 87,434,590            | 40,701,346    | 0         | 0          | 1,809,476  | 2,277,609   | 1,078,177  | 37,284,212  | 0          | 6,164,851   | 112,368    | 89,438,039    | 2,003,449   | 2,3        |     |           |     |
| Perth Amboy City        | 121,979,786           | 107,628,773   | 0         | 0          | 1,360,655  | 4,728,831   | 3,135,297  | 0           | 126,118    | 18,240,729  | 254,583    | 135,464,976   | 13,485,190  | 11,1       |     |           |     |
| Phillipsburg City       | 41,370,836            | 25,156,801    | 0         | 0          | 148,209    | 1,331,160   | 667,369    | 10,559,986  | 0          | 4,635,859   | 29,102     | 42,528,496    | 1,157,680   | 2,8        |     |           |     |
| Priamfield City         | 110,809,954           | 81,247,153    | 0         | 0          | 1,003,813  | 3,824,732   | 2,558,505  | 10,118,882  | 0          | 14,924,426  | 141,305    | 113,918,821   | 3,108,867   | 2,8        |     |           |     |
| Pleasantville City      | 70,049,826            | 43,458,227    | 0         | 0          | 386,312    | 1,889,421   | 1,202,240  | 18,080,334  | 0          | 7,188,944   | 2,098      | 72,187,576    | 2,137,750   | 3,1        |     |           |     |
| Salem City              | 17,482,092            | 13,732,290    | 0         | 35,304     | 123,604    | 550,172     | 390,029    | 1,748,194   | 0          | 1,473,635   | 21,348     | 18,074,776    | 592,584     | 3,4        |     |           |     |
| Trenton City            | 241,410,477           | 171,045,401   | 0         | 0          | 4,652,812  | 7,283,400   | 4,385,087  | 34,166,162  | 136,152    | 29,503,222  | 44,010     | 251,602,246   | 10,191,769  | 4,2        |     |           |     |
| Union City              | 0                     | 0             | 70,144    | 5,336,340  | 4,429,677  | 0           | 251,100    | 20,107,404  | 45,479,792 | 169,334,744 | 26,281,192 | 18,4          |             |            |     |           |     |
| Vineland City           | 83,119,007            | 4,560,116     | 2,707,228 | 42,275,058 | 80,352     | 16,494,817  | 571,564    | 153,580,133 | 4,996,999  | 3,4         |            |               |             |            |     |           |     |
| West New York Town      | 87,372,257            | 68,659,252    | 0         | 295,242    | 3,351,989  | 2,061,283   | 1,776,927  | 0           | 13,613,090 | 152,200     | 89,909,983 | 2,537,726     | 2,9         |            |     |           |     |
|                         | 4,437,586,986         | 3,207,736,344 | 8,188,000 | 114,554    | 40,218,941 | 147,988,814 | 97,704,783 | 599,417,413 | 3,719,070  | 529,833,454 | 11,816,486 | 4,646,718,739 | 269,132,763 | 4,7        |     |           |     |

\*Included: Education Opportunity Aid; Initial Preschool Expansion Aid; Core Curriculum Content Standards Aid; Transportation Aid; Special Education Aid; Early Childhood Program Aid; Demonstrably Effective Program Aid; Stabilization Aid; Consolidated Aid; and other aids such as Bilingual, County Vocational, Adult and Post Graduate, Full-Time Post Vocational, Instructional Supplemental, Regionalization Incentive and School Choice Debt service is not included.

**EXHIBIT VI**

**EXHIBIT N**

### Additional Resources for At-Risk Students\*

| District           | At-Risk Percent | At-Risk Weight | Enhanced PJP Resources** |            |            | SFRA Resources*** |            |            | SFRA Resources above Enhanced PJP |
|--------------------|-----------------|----------------|--------------------------|------------|------------|-------------------|------------|------------|-----------------------------------|
|                    |                 |                | Elem                     | Middle     | Total      | Elem              | Middle     | Total      |                                   |
| Asbury Park City   | 69.9%           | 0.57           | 3,812,706                | 1,686,405  | 2,212,257  | 7,691,368         | 4,724,440  | 2,064,894  | 2,412,25                          |
| Bridgeton City     | 81.7%           | 0.57           | 6,475,830                | 3,162,016  | 4,767,258  | 14,405,104        | 8,024,398  | 3,918,150  | 5,307,255                         |
| Burlington City    | 42.1%           | 0.52514        | 1,358,193                | 581,626    | 1,007,460  | 2,947,279         | 1,550,525  | 683,990    | 1,150,125                         |
| Camden City        | 78.7%           | 0.57           | 27,545,579               | 12,994,270 | 12,536,124 | 53,075,973        | 34,132,566 | 16,101,595 | 15,533,892                        |
| East Orange        | 71.3%           | 0.57           | 17,558,864               | 9,947,233  | 7,789,868  | 32,295,705        | 21,757,723 | 8,608,498  | 9,652,377                         |
| Elizabeth City     | 71.9%           | 0.57           | 28,783,932               | 13,284,315 | 16,488,068 | 58,568,313        | 35,667,046 | 16,473,390 | 20,430,865                        |
| Garfield City      | 55.3%           | 0.55831        | 4,629,397                | 2,580,390  | 3,399,158  | 10,548,945        | 5,618,780  | 3,131,864  | 4,052,794                         |
| Gloucester City    | 56.1%           | 0.5502         | 2,370,180                | 1,084,779  | 1,360,204  | 4,805,163         | 2,886,467  | 1,321,072  | 1,844,313                         |
| Harrison Town      | 69.8%           | 0.57           | 2,268,084                | 1,061,699  | 1,900,872  | 5,230,464         | 2,810,464  | 1,315,583  | 5,851,853                         |
| Hoboken City       | 67.5%           | 0.57           | 2,981,576                | 1,444,834  | 2,248,608  | 6,685,018         | 3,706,953  | 1,790,337  | 5,481,228                         |
| Irvington Township | 72.8%           | 0.57           | 12,365,772               | 5,894,736  | 5,146,354  | 23,405,863        | 15,322,805 | 7,304,347  | 8,283,610                         |
| Jersey City        | 68.4%           | 0.57           | 41,713,399               | 20,915,466 | 23,810,326 | 86,439,191        | 51,688,342 | 25,916,990 | 29,504,089                        |
| Kearnsburg Boro    | 84.7%           | 0.57           | 2,645,370                | 1,167,869  | 1,557,928  | 5,371,168         | 3,277,958  | 1,447,142  | 1,930,475                         |
| Long Branch City   | 64.3%           | 0.57           | 8,271,657                | 2,386,514  | 2,897,746  | 11,555,916        | 7,771,401  | 2,857,202  | 3,590,684                         |
| Millville City     | 55.9%           | 0.55589        | 6,955,670                | 2,921,980  | 3,733,833  | 13,251,483        | 8,025,087  | 3,555,223  | 4,543,020                         |
| Neptune Twp        | 43.5%           | 0.52574        | 3,750,513                | 1,957,219  | 2,139,554  | 7,887,286         | 4,356,948  | 2,249,695  | 6,377,004                         |
| New Brunswick City | 76.5%           | 0.57           | 10,896,816               | 4,717,635  | 4,585,500  | 20,199,751        | 13,502,228 | 5,845,766  | 9,056,920                         |
| Newark City        | 65.9%           | 0.57           | 60,639,333               | 29,921,441 | 33,048,836 | 123,609,611       | 75,140,044 | 37,076,568 | 5,682,033                         |
| City Of Orange Twp | 69.1%           | 0.57           | 7,683,378                | 2,880,435  | 3,105,469  | 13,469,282        | 9,272,882  | 3,569,235  | 40,951,819                        |
| Passaic City       | 84.3%           | 0.57           | 14,815,847               | 8,082,758  | 9,700,695  | 32,539,301        | 18,358,768 | 10,015,593 | 12,020,427                        |
| Paterson City      | 78.4%           | 0.57           | 38,965,943               | 20,310,758 | 18,975,557 | 78,252,259        | 48,283,885 | 25,167,880 | 40,394,786                        |
| Pemberton Twp      | 45.0%           | 0.53245        | 4,824,254                | 2,137,246  | 2,181,689  | 9,138,599         | 5,579,445  | 2,473,862  | 96,984,756                        |
| Perth Amboy City   | 69.9%           | 0.57           | 12,352,457               | 6,282,487  | 5,411,202  | 24,046,146        | 15,306,305 | 7,784,821  | 2,524,622                         |
| Phillipsburg Town  | 43.6%           | 0.54159        | 2,760,772                | 1,284,806  | 1,841,017  | 5,666,595         | 3,250,449  | 1,489,145  | 6,705,185                         |
| Plainfield City    | 68.5%           | 0.57           | 9,125,638                | 4,426,822  | 4,725,714  | 18,278,174        | 11,307,856 | 5,485,410  | 1,932,083                         |
| Pleasantville City | 61.3%           | 0.57           | 5,512,667                | 2,677,327  | 2,944,483  | 11,134,477        | 6,830,913  | 3,317,558  | 6,671,677                         |
| Salem City         | 76.0%           | 0.57           | 2,028,413                | 826,279    | 1,090,549  | 3,945,241         | 2,513,463  | 1,023,867  | 1,351,333                         |
| Trenton City       | 62.1%           | 0.57           | 19,249,948               | 8,244,322  | 7,633,845  | 35,128,115        | 23,853,196 | 10,215,790 | 4,888,688                         |
| Union City         | 91.9%           | 0.57           | 9,538,422                | 7,007,212  | 11,019,741 | 27,585,375        | 11,819,350 | 9,459,330  | 43,528,316                        |
| Vineland City      | 60.8%           | 0.57           | 11,779,885               | 5,802,415  | 7,867,534  | 25,449,834        | 14,596,814 | 7,189,948  | 13,654,896                        |
| West New York Town | 53.6%           | 0.57           | 7,727,498                | 3,558,899  | 4,019,453  | 15,305,950        | 9,575,378  | 4,410,064  | 31,535,684                        |
|                    |                 |                |                          |            |            |                   |            |            | \$3,860,119                       |

\* The enrollment is projected based on ASSA submissions as of February 19, 2008.

\*\* PJP resources are derived by multiplying the school level enrollment by the base (0.649), the school level weight, and the PJP weight (0.46) shown in Appendix E of "A Formula for Success"

\*\*\* SFRA resources are derived by multiplying the school level enrollment by the base (0.649), the school level weight, and the at-risk weight (weight varies with at-risk concentration)

| District           | Additional Resources for LEP Students* |         |           | Enhanced PJP Resources (0.47)** |           |         | SFRA Resources (0.5)*** |           |             | SFRA Resources above Enhanced PJP |  |
|--------------------|--|---------|-----------|---------------------------------|-----------|---------|-------------------------|-----------|-------------|-----------------------------------|--|
|                    | Element                                | Middle  | High      | Total                           | Element   | Middle  | High                    | Total     | Total Costs | Total Costs                       |  |
| Asbury Park City   | 31,745                                 | 89,572  | 111,426   | 232,783                         | 33,772    | 95,332  | 118,538                 | 247,642   | \$14,858    | \$14,858                          |  |
| Bridgeton City     | 231,287                                | 84,896  | 0         | 316,182                         | 246,050   | 90,315  | 0                       | 336,364   | \$20,182    | \$20,182                          |  |
| Burlington City    | 72,560                                 | 18,866  | 79,590    | 171,016                         | 77,192    | 20,070  | 84,670                  | 181,932   | \$10,916    | \$10,916                          |  |
| Camden City        | 430,828                                | 84,896  | 270,605   | 786,329                         | 458,328   | 90,315  | 287,878                 | 836,520   | \$50,191    | \$50,191                          |  |
| East Orange        | 72,560                                 | 61,314  | 175,088   | 308,972                         | 77,192    | 65,227  | 186,274                 | 328,693   | \$19,722    | \$19,722                          |  |
| Elizabeth City     | 798,165                                | 169,792 | 790,592   | 1,758,549                       | 849,112   | 180,629 | 841,055                 | 1,870,796 | \$112,248   | \$112,248                         |  |
| Garfield City      | 285,707                                | 117,911 | 79,590    | 483,207                         | 303,944   | 125,437 | 84,670                  | 514,050   | \$30,843    | \$30,843                          |  |
| Gloucester City    | 22,675                                 | 9,433   | 5,306     | 37,414                          | 24,123    | 10,035  | 5,645                   | 39,802    | \$2,388     | \$2,388                           |  |
| Harrison Town      | 72,560                                 | 28,299  | 63,672    | 184,531                         | 77,192    | 30,105  | 67,736                  | 175,033   | \$10,502    | \$10,502                          |  |
| Hoboken City       | 36,280                                 | 0       | 15,918    | 52,198                          | 38,596    | 0       | 16,934                  | 55,530    | \$3,332     | \$3,332                           |  |
| Irington Township  | 185,936                                | 51,881  | 212,239   | 450,056                         | 197,805   | 55,192  | 225,787                 | 478,783   | \$28,727    | \$28,727                          |  |
| Jersey City        | 781,885                                | 339,583 | 1,162,011 | 2,263,479                       | 810,516   | 361,259 | 1,236,182               | 2,407,956 | \$144,477   | \$144,477                         |  |
| Keansburg Boro     | 4,535                                  | 14,149  | 5,306     | 23,990                          | 4,825     | 15,052  | 5,645                   | 25,522    | \$1,531     | \$1,531                           |  |
| Long Branch City   | 63,490                                 | 14,149  | 84,896    | 162,535                         | 67,543    | 15,052  | 90,315                  | 172,910   | \$10,375    | \$10,375                          |  |
| Millville City     | 40,815                                 | 28,299  | 5,306     | 74,420                          | 43,421    | 30,105  | 5,645                   | 79,170    | \$4,750     | \$4,750                           |  |
| Neptune Twp        | 54,420                                 | 4,716   | 31,836    | 90,973                          | 57,894    | 5,017   | 33,868                  | 96,779    | \$5,807     | \$5,807                           |  |
| New Brunswick City | 712,000                                | 249,971 | 424,479   | 1,386,449                       | 757,447   | 265,926 | 451,573                 | 1,474,946 | \$88,497    | \$88,497                          |  |
| Newark City        | 1,814,012                              | 665,017 | 1,517,512 | 3,996,541                       | 1,929,800 | 707,466 | 1,614,374               | 4,251,639 | \$255,098   | \$255,098                         |  |
| City Of Orange Twp | 108,841                                | 51,881  | 206,933   | 367,655                         | 115,788   | 55,192  | 220,142                 | 391,122   | \$23,467    | \$23,467                          |  |
| Passaic City       | 734,675                                | 165,075 | 546,516   | 1,446,266                       | 781,569   | 175,612 | 581,400                 | 1,538,581 | \$92,315    | \$92,315                          |  |
| Paterson City      | 947,821                                | 405,613 | 848,958   | 2,202,392                       | 1,008,321 | 431,503 | 903,146                 | 2,342,970 | \$140,578   | \$140,578                         |  |
| Pemberton Two      | 27,210                                 | 4,716   | 5,306     | 37,233                          | 28,947    | 5,017   | 5,645                   | 39,609    | \$2,377     | \$2,377                           |  |
| Perth Amboy City   | 485,248                                | 259,404 | 530,599   | 1,275,250                       | 516,222   | 275,961 | 564,467                 | 1,356,649 | \$81,399    | \$81,399                          |  |
| Philipsburg Town   | 86,166                                 | 4,716   | 53,060    | 143,942                         | 91,866    | 5,017   | 56,447                  | 153,130   | \$9,188     | \$9,188                           |  |
| Plainfield City    | 290,242                                | 113,194 | 551,822   | 955,259                         | 308,768   | 120,420 | 587,045                 | 1,016,233 | \$60,974    | \$60,974                          |  |
| Pleasantville City | 77,086                                 | 80,179  | 355,501   | 512,776                         | 82,017    | 85,297  | 378,193                 | 545,506   | \$32,730    | \$32,730                          |  |
| Salem City         | 18,140                                 | 0       | 10,612    | 28,752                          | 19,293    | 0       | 11,289                  | 30,587    | \$1,835     | \$1,835                           |  |
| Trenton City       | 920,611                                | 245,254 | 387,337   | 1,553,202                       | 979,374   | 260,909 | 412,061                 | 1,652,343 | \$99,141    | \$99,141                          |  |
| Union City         | 249,427                                | 94,329  | 53,060    | 396,815                         | 265,348   | 100,350 | 56,447                  | 422,144   | \$25,329    | \$25,329                          |  |
| Vineland City      | 117,911                                | 33,015  | 95,508    | 246,434                         | 125,437   | 35,122  | 101,604                 | 262,163   | \$15,730    | \$15,730                          |  |
| West New York Town | 748,280                                | 240,538 | 588,964   | 1,577,782                       | 796,043   | 255,891 | 626,558                 | 1,678,492 | \$100,710   | \$100,710                         |  |

\* The enrollment is projected based on ASSA submissions as of February 19, 2008.

\*\* PJP resources are derived by multiplying the school level enrollment by the base cost, the school level weight, and 0.47 (PJP LEP weight)

\*\*\* SFRA resources are derived by multiplying the school level enrollment by the base cost, the school level weight, and 0.5 (LEP weight)

### Additional Resources for Combination Students\*

| District           | At-Risk Percent | At-Risk Weight | Enhanced PJP Resources ** (0.46+0.1175) |           |           | SFRA Resources *** (At-Risk weight + 0.125) |            |           | SFRA Resources above Enhanced PJP |            |
|--------------------|-----------------|----------------|---|-----------|-----------|---|------------|-----------|-----------------------------------|------------|
|                    |                 |                | Elem                                    | Middle    | High      | Total                                       | Elem       | Middle    |                                   |            |
| Ashbury Park City  | 69.3%           | 0.57           | 429,067                                 | 69,542    | 123,872   | 622,481                                     | 516,383    | 83,692    | 149,076                           | 749,133    |
| Bridgeton City     | 81.7%           | 0.57           | 2,653,553                               | 481,001   | 0         | 3,144,559                                   | 3,205,494  | 578,867   | 0                                 | 3,784,361  |
| Burlington City    | 42.1%           | 0.52514        | 22,289                                  | 23,181    | 13,039    | 58,599                                      | 25,093     | 28,097    | 14,679                            | 65,869     |
| Camden City        | 78.7%           | 0.57           | 2,931,028                               | 394,073   | 632,400   | 3,957,501                                   | 3,527,385  | 474,252   | 761,070                           | 4,762,707  |
| East Orange        | 71.3%           | 0.57           | 451,356                                 | 214,422   | 286,862   | 952,640                                     | 543,190    | 258,049   | 345,228                           | 1,146,467  |
| Elizabeth City     | 71.9%           | 0.57           | 5,204,528                               | 967,797   | 2,334,013 | 8,506,355                                   | 6,263,455  | 1,164,708 | 2,808,898                         | 10,237,061 |
| Garfield City      | 55.3%           | 0.55831        | 840,814                                 | 197,036   | 123,872   | 961,723                                     | 758,225    | 233,138   | 146,568                           | 1,137,930  |
| Gloucester City    | 56.1%           | 0.5602         | 66,868                                  | 23,181    | 52,157    | 142,205                                     | 79,338     | 27,504    | 61,884                            | 168,725    |
| Harrison Town      | 69.8%           | 0.57           | 250,753                                 | 81,133    | 306,421   | 638,307                                     | 301,772    | 97,840    | 368,766                           | 768,179    |
| Hoboken City       | 67.5%           | 0.57           | 105,874                                 | 17,386    | 52,157    | 175,416                                     | 127,415    | 20,923    | 62,769                            | 211,107    |
| Irvington Township | 72.8%           | 0.57           | 690,985                                 | 231,808   | 482,450   | 1,405,222                                   | 831,551    | 278,972   | 580,610                           | 1,691,133  |
| Jersey City        | 68.4%           | 0.57           | 4,820,037                               | 2,184,786 | 2,972,932 | 9,977,756                                   | 5,800,738  | 2,629,310 | 3,577,814                         | 12,007,862 |
| Kearnsburg Borough | 64.7%           | 0.57           | 23,584                                  | 23,181    | 26,078    | 132,844                                     | 100,591    | 27,897    | 31,384                            | 159,872    |
| Long Branch City   | 64.3%           | 0.57           | 323,193                                 | 173,856   | 286,862   | 783,911                                     | 388,951    | 209,229   | 345,228                           | 943,403    |
| Millville City     | 55.9%           | 0.55969        | 378,816                                 | 52,157    | 136,911   | 567,984                                     | 449,247    | 61,838    | 162,324                           | 673,408    |
| Nectune Ctyp       | 43.5%           | 0.52874        | 183,886                                 | 92,723    | 71,715    | 348,324                                     | 208,162    | 104,964   | 81,183                            | 364,309    |
| New Brunswick City | 76.5%           | 0.57           | 4,664,013                               | 1,008,363 | 1,212,643 | 6,885,019                                   | 5,612,968  | 1,213,528 | 1,459,372                         | 8,285,867  |
| Newark City        | 65.9%           | 0.57           | 11,049,866                              | 2,897,558 | 3,044,648 | 16,992,103                                  | 13,298,107 | 3,487,149 | 3,664,121                         | 20,449,377 |
| City Of Orange Two | 69.1%           | 0.57           | 936,146                                 | 347,711   | 365,097   | 1,648,954                                   | 1,126,617  | 418,458   | 439,381                           | 1,984,456  |
| Passaic City       | 84.3%           | 0.57           | 11,607,096                              | 2,213,722 | 2,444,846 | 16,265,704                                  | 13,988,713 | 2,864,182 | 2,942,282                         | 19,575,176 |
| Paterson City      | 78.4%           | 0.57           | 8,848,808                               | 2,474,546 | 2,666,512 | 13,989,866                                  | 10,649,215 | 2,978,025 | 3,209,048                         | 16,836,289 |
| Pemberton Twp      | 46.0%           | 0.53245        | 133,735                                 | 17,386    | 0         | 151,121                                     | 152,250    | 19,792    | 0                                 | 17,042     |
| Perth Amboy City   | 58.9%           | 0.57           | 2,479,672                               | 1,060,520 | 1,766,808 | 5,307,000                                   | 2,984,194  | 1,276,298 | 2,126,289                         | 6,386,780  |
| Phillipsburg Town  | 48.6%           | 0.54159        | 317,521                                 | 48,362    | 32,598    | 396,580                                     | 366,620    | 53,514    | 37,627                            | 457,760    |
| Plainfield City    | 63.5%           | 0.57           | 3,900,608                               | 837,471   | 997,497   | 5,565,576                                   | 4,694,239  | 767,173   | 1,200,451                         | 6,661,862  |
| Pleasantville City | 61.3%           | 0.57           | 356,627                                 | 40,586    | 325,979   | 723,173                                     | 429,188    | 48,820    | 392,304                           | 870,312    |
| Salem City         | 76.0%           | 0.57           | 22,289                                  | 0         | 13,039    | 35,328                                      | 26,824     | 0         | 15,692                            | 42,516     |
| Trenton City       | 62.1%           | 0.57           | 3,371,240                               | 562,133   | 560,685   | 4,494,058                                   | 4,057,163  | 576,507   | 674,763                           | 5,408,433  |
| Union City         | 91.9%           | 0.57           | 11,579,234                              | 2,277,509 | 3,774,841 | 17,631,585                                  | 13,935,182 | 2,740,899 | 4,542,883                         | 21,218,964 |
| Vineyard City      | 60.8%           | 0.57           | 1,686,117                               | 434,639   | 566,763   | 2,687,519                                   | 2,005,110  | 523,072   | 705,148                           | 3,234,330  |
| West New York Town | 63.6%           | 0.57           | 1,744,129                               | 591,109   | 932,301   | 3,267,540                                   | 2,098,985  | 711,378   | 1,121,930                         | 3,932,364  |

\*The enrollment is projected based on ASA submissions as of February 19, 2008.

\*\* PJP resources are derived by multiplying the school level enrollment by the base, the school level weight, and the PJP LEP weight.

\*\*\* SFRA resources derived by multiplying the school level enrollment by the base (9,849), the school level weight, and the at-risk weight (varies by at-risk percent), plus 1/4 of the LEP weight.

**Additional Resources for At-Risk, LEP, and Combination Students\***

**SFRA Resources above Enhanced PJP Resources**

| <u>District</u>    | <u>At-Risk Only</u> | <u>LEP Only</u> | <u>Combination</u> | <u>Total</u> |
|--------------------|---------------------|-----------------|--------------------|--------------|
| Asbury Park City   | \$1,839,240         | \$14,858        | \$126,652          | \$1,980,751  |
| Bridgeton City     | \$3,444,699         | \$20,182        | \$639,802          | \$4,104,683  |
| Burlington City    | \$417,360           | \$10,916        | \$7,359            | \$435,636    |
| Camden City        | \$12,692,080        | \$50,191        | \$805,206          | \$13,547,478 |
| East Orange        | \$7,722,886         | \$19,722        | \$193,827          | \$7,936,435  |
| Elizabeth City     | \$14,004,988        | \$112,248       | \$1,730,726        | \$15,847,962 |
| Garfield City      | \$2,254,493         | \$30,843        | \$176,208          | \$2,461,544  |
| Gloucester City    | \$1,046,690         | \$2,388         | \$26,520           | \$1,075,598  |
| Harrison Town      | \$1,250,763         | \$10,502        | \$129,872          | \$1,391,137  |
| Hoboken City       | \$1,598,591         | \$3,332         | \$35,691           | \$1,637,614  |
| Irvington Township | \$5,597,293         | \$28,727        | \$285,911          | \$5,911,931  |
| Jersey City        | \$20,670,241        | \$144,477       | \$2,030,106        | \$22,844,825 |
| Keansburg Boro     | \$1,284,409         | \$1,531         | \$27,029           | \$1,312,969  |
| Long Branch City   | \$2,763,371         | \$10,375        | \$159,497          | \$2,933,243  |
| Millville City     | \$2,871,827         | \$4,750         | \$105,424          | \$2,982,001  |
| Neptune Twp        | \$1,178,635         | \$5,807         | \$45,985           | \$1,230,426  |
| New Brunswick City | \$4,830,375         | \$88,497        | \$1,400,848        | \$6,319,720  |
| Newark City        | \$29,558,820        | \$256,098       | \$3,457,269        | \$33,271,187 |
| City Of Orange Twp | \$3,220,915         | \$23,467        | \$335,502          | \$3,579,884  |
| Passaic City       | \$7,795,485         | \$92,315        | \$3,309,472        | \$11,197,272 |
| Paterson City      | \$18,712,497        | \$140,578       | \$2,846,423        | \$21,699,498 |
| Pemberton Twp      | \$1,439,329         | \$2,377         | \$20,921           | \$1,462,627  |
| Perth Amboy City   | \$5,750,165         | \$81,399        | \$1,079,779        | \$6,911,344  |
| Phillipsburg Town  | \$1,005,082         | \$9,188         | \$61,180           | \$1,075,449  |
| Plainfield City    | \$4,370,868         | \$60,974        | \$1,126,286        | \$5,558,128  |
| Pleasantville City | \$2,662,592         | \$32,730        | \$147,139          | \$2,842,462  |
| Salem City         | \$943,427           | \$1,835         | \$7,188            | \$952,450    |
| Trenton City       | \$8,400,201         | \$99,141        | \$914,375          | \$9,413,717  |
| Union City         | \$6,591,720         | \$25,329        | \$3,587,379        | \$10,204,428 |
| Vineland City      | \$6,085,830         | \$15,730        | \$546,811          | \$6,648,371  |
| West New York Town | \$3,660,119         | \$100,710       | \$664,824          | \$4,425,652  |

\* The enrollment is projected based on ASSA submissions as of February 19, 2008.